

ANNUAL FINANCIAL REPORT

June 30, 2016



CITY OFFICIALS

June 30, 2016

MAYOR

Paul Aziz 312 E. Sherman Street Lebanon, Oregon 97355

CITY COUNCIL

Wayne Rieskamp 87 West Cedar Drive Lebanon, Oregon 97355

Bob Elliott, Council President 795 Binshadler Street Lebanon, Oregon 97355

Floyd Fisher 170 S. 2nd Street Lebanon, Oregon 97355

Jason Bolen 3426 Duck Place Lebanon, Oregon 97355

Rebecca Grizzle 333 E. Ash Street Lebanon, Oregon 97355

> Robert Furlow 785 Wassom Street Lebanon, OR 97355

CITY MANAGER

Gary Marks

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June 30, 2016

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INDEPENDENT AUDITOR'S REPORT

The Honorable Paul Aziz, Mayor And Members of the City Council City of Lebanon Lebanon, Oregon 97355

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, and each major fund of the City of Lebanon, Linn County, Oregon as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud of error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, and each major fund of the City of Lebanon, Linn County, Oregon as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of funding progress and employer contributions and budgetary comparison information on pages 4 through 10 and 55 through 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We do not express an opinion or provide any assurance on the management's discussion and analysis because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Lebanon's basic financial statements. The individual fund schedules and schedule of property tax transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements. The aforementioned information is the responsibility of management, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 22, 2017 on our tests of the City's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

By:

Kori L. Sarrett, CPA

Albany, Oregon February 22, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

INTRODUCTION

As management of the City of Lebanon, Linn County, Oregon, we offer readers this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2016. It should be read in conjunction with the City's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- At June 30, 2016, total net position of the City of Lebanon amounted to \$46,161,391. Of this amount, \$31,763,185 was invested in capital assets, net of related debt. The remaining balance included \$9,449,690 restricted for various purposes and \$4,543,456 of unrestricted net position.
- The City's total net position decreased by \$2,158,134 during the current fiscal year.
- Overall expenses were \$29,891,909, which exceeded total revenues of \$27,733,775 by \$2,158,134.
- The City completed a refinancing of two debt issues with a net savings on the 2007 GO Bond of \$1,155,310 and \$85,617 on the 2007 Siemens Wastewater Loan.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Lebanon's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

(business-type activities). The governmental activities of the City include general government, public safety, highways and streets, culture and recreation, and community planning and development.

The business-type activities of the City include water, sewer and storm drainage services. The government-wide financial statements can be found on pages 11 through 13 of this report.

Fund Financial Statements

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the City of Lebanon can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

□ Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains seven individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General, Special Revenue, Northwest Urban Renewal District, Cheadle Lake Urban Renewal District, North Gateway Urban Renewal District, Debt Service, and Capital Projects Funds, all of which are considered to be major governmental funds.

The City of Lebanon adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for each fund individually to demonstrate compliance with their respective budgets.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

The basic governmental fund financial statements can be found on pages 14 through 17 of this report.

□ Proprietary Funds

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City maintains one enterprise fund.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses the enterprise fund to account for its water, sewer and storm drain utility operations.

The basic proprietary fund financial statements can be found on pages 18 through 21 of this report.

□ Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is the same as that used for governmental funds.

The basic fiduciary fund financial statement can be found on page 22 of this report.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 23 through 54 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes budgetary comparison information for the General, Special Revenue, Northwest Urban Renewal, Cheadle Lake Urban Renewal, and North Gateway Urban Renewal Funds. This required supplementary information can be found on pages 55 through 61 of this report. Individual fund schedules can be found immediately following the required supplementary information on pages 62 through 66 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. The City's assets exceeded liabilities by \$46,161,391, at the close of the most recent fiscal year. This was a decrease in net assets of 4%.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

A large portion of the City's net position reflects its investment in capital assets (e.g., land, buildings, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City's Net position

At the end of the current fiscal year, the City was able to report positive balances in all categories of net position. The City's net position decreased by \$2,158,134 during the current fiscal year. Condensed statement of net position information is shown below.

Condensed Statement of Net Position

| | Governmental Activities | | Business-T | Type Activities | Totals | | |
|--------------------------|--------------------------------|--------------|-------------------|-----------------|---------------|---------------|--|
| | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 | |
| Assets | | | | | | | |
| Current assets | \$ 3,959,752 | \$ 3,294,919 | \$ 6,264,341 | \$ 6,175,401 | \$ 10,224,093 | \$ 9,470,320 | |
| Restricted assets | 9,787,231 | 10,502,155 | - | - | 9,787,231 | 10,502,155 | |
| Noncurrent assets | 1,051,818 | 2,295,850 | - | 99,325 | 1,051,818 | 2,395,175 | |
| Net capital assets | 32,559,678 | 33,545,085 | 44,568,949 | 44,052,454 | 77,128,627 | 77,597,539 | |
| Total assets | 47,358,479 | 49,638,009 | 50,833,290 | 50,327,180 | 98,191,769 | 99,965,189 | |
| Deferred Outflows | 811,628 | 426,730 | 59,218 | 31,135 | 870,846 | 457,865 | |
| Liabilities | | | | | | | |
| Current liabilities | 4,071,491 | 3,701,678 | 1,083,417 | 1,229,535 | 5,154,908 | 4,931,213 | |
| Noncurrent liabilities | 41,023,698 | 36,298,614 | 5,630,114 | 8,020,228 | 46,653,812 | 44,318,842 | |
| Total liabilities | 45,095,189 | 40,000,292 | 6,713,531 | 9,249,763 | 51,808,720 | 49,250,055 | |
| Deferred Inflows | 1,018,214 | 2,659,438 | 74,290 | 194,036 | 1,092,504 | 2,853,474 | |
| Net position | | | | | | | |
| Net investment in | | | | | | | |
| capital assets | (7,031,961) | (5,561,848) | 38,795,146 | 33,176,772 | 31,763,185 | 27,614,924 | |
| Restricted | 9,482,739 | 9,077,679 | 372,011 | 372,011 | 9,854,750 | 9,449,690 | |
| Unrestricted | (394,074) | 3,889,178 | 4,937,530 | 7,365,733 | 4,543,456 | 11,254,911 | |
| Total net position | \$ 2,056,704 | \$ 7,405,009 | \$ 44,104,687 | \$ 40,914,516 | \$ 46,161,391 | \$ 48,319,525 | |

City's Changes in Net position

The condensed statement of activities information shown on the following page explains changes in net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Condensed Changes in Net Position

| | | · · | | | m • | | | |
|------------------------------------|--------------|----------------|---------------|---------------|---------------|---------------|--|--|
| | | tal Activities | | pe Activities | | tals | | |
| _ | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 | | |
| Program revenues | | | | | | | | |
| Charges for services | \$ 1,138,739 | \$ 961,410 | \$ 10,395,986 | \$ 9,938,954 | \$ 11,534,725 | \$ 10,900,364 | | |
| Operating grants and contributions | 463,968 | 310,046 | - | 4,207 | 463,968 | 314,253 | | |
| Capital grants and contributions | 261,499 | 219,070 | | | 261,499 | 219,070 | | |
| Total program revenues | 1,864,206 | 1,490,526 | 10,395,986 | 9,943,161 | 12,260,192 | 11,433,687 | | |
| General revenues | | | | | | | | |
| Property taxes - general | 7,647,673 | 6,618,292 | - | - | 7,647,673 | 6,618,292 | | |
| Property taxes - debt service | 1,377,951 | 2,080,147 | - | - | 1,377,951 | 2,080,147 | | |
| Franchise taxes | 2,092,699 | 2,099,554 | - | - | 2,092,699 | 2,099,554 | | |
| Motor fuel taxes | 931,119 | 907,817 | - | - | 931,119 | 907,817 | | |
| Alcohol/cigarette taxes | 246,857 | 247,478 | - | - | 246,857 | 247,478 | | |
| Transient room taxes | 203,974 | 69,872 | - | - | 203,974 | 69,872 | | |
| Intergovernmental | 247,961 | 174,866 | - | - | 247,961 | 174,866 | | |
| Unrestricted grants | | | | | | | | |
| and contributions | 19,267 | 397,395 | - | - | 19,267 | 397,395 | | |
| Investment income | 219,077 | 154,932 | 42,393 | 34,778 | 261,470 | 189,710 | | |
| Pension credit | - | 1,256,759 | - | 91,695 | - | 1,348,454 | | |
| Miscellaneous revenue | 2,337,376 | 757,083 | 107,236 | 103,924 | 2,444,612 | 861,007 | | |
| Total general revenues | 15,323,954 | 14,764,195 | 149,629 | 230,397 | 15,473,583 | 14,994,592 | | |
| Total revenues | 17,188,160 | 16,254,721 | 10,545,615 | 10,173,558 | 27,733,775 | 26,428,279 | | |
| Program expenses | | | | | | | | |
| General Government | 8,725,784 | 3,838,417 | - | - | 8,725,784 | 3,838,417 | | |
| Public Safety | 4,633,244 | 4,371,024 | - | - | 4,633,244 | 4,371,024 | | |
| Highways and streets | 763,014 | 924,469 | - | - | 763,014 | 924,469 | | |
| Culture and recreation | 2,087,770 | 1,463,996 | - | - | 2,087,770 | 1,463,996 | | |
| Community planning and dev. | 1,532,196 | 1,313,438 | - | - | 1,532,196 | 1,313,438 | | |
| Interest on long-term debt | 2,810,526 | 1,465,963 | - | - | 2,810,526 | 1,465,963 | | |
| Water | - | - | 3,899,986 | 1,712,057 | 3,899,986 | 1,712,057 | | |
| Wastewater | - | - | 5,368,069 | 3,093,617 | 5,368,069 | 3,093,617 | | |
| Storm Drainage | | | 71,320 | 232,473 | 71,320 | 232,473 | | |
| Total program expenses | 20,552,534 | 13,377,307 | 9,339,375 | 5,038,147 | 29,891,909 | 18,415,454 | | |
| Transfers | (1,983,931) | 975,770 | 1,983,931 | (975,770) | | | | |
| Change in net position | (5,348,305) | 3,853,184 | 3,190,171 | 4,159,641 | (2,158,134) | 8,012,825 | | |
| Net position - | | | | | | | | |
| beginning of year | 7,405,009 | 3,551,825 | 40,914,516 | 36,754,875 | 48,319,525 | 40,306,700 | | |
| Net position - end of year | \$ 2,056,704 | \$ 7,405,009 | \$ 44,104,687 | \$ 40,914,516 | \$ 46,161,391 | \$ 48,319,525 | | |

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the City's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined fund balances of \$11,087,302, an increase of \$5,275 from the prior year.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance of the General Fund amounted to \$2,304,425, an increase of \$468,951 over the prior year.

Proprietary Funds

The City's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the proprietary fund amounted to \$44,104,687 at year-end. Of this amount, \$38,795,146 was invested in capital assets net of related debt, \$372,011 restricted for debt service, and the remaining balance of \$4,937,530 was unrestricted.

BUDGETARY HIGHLIGHTS

Budget amounts shown in the financial statements reflect the original budget amounts and three approved supplemental budgets.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The City of Lebanon's investment in capital assets for its governmental and business-type activities as of June 30, 2016 amounted to \$32,559,678 and \$44,568,949 (net of accumulated depreciation), respectively. This investment in capital assets includes land, buildings, equipment, and vehicles. Total depreciation expense related to the City's investment in capital assets for its governmental and business-type activities amounted to \$1,461,870 and \$1,342,971, respectively.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Major capital assets activities during the year included completion of the following projects:

- Elmore Street sewer and road improvements
- Oak Street improvements
- Ash Street sewer improvements
- Sewer lateral program replaced 10 sewer laterals for property owners
- Northshore trail improvements

Additional information on the City's capital assets can be found in Note III-D on pages 36 through 39 of this report.

Long-Term Liabilities

At the end of the current fiscal year, the City had total debt outstanding of \$45,365,443. This amount is comprised of debt backed by general obligation bonds, revenue bonds, notes and loans payable, and related premiums. The City's total debt decreased by \$1,489,302 during the current fiscal year.

Additional information on the City's long-term debt can be found in Note III-G on pages 41 through 46 of this report.

KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE

At the time these financial statements were prepared and audited, the City was aware of the following circumstances that could affect its future financial health:

- PERS rate increases are expected. Rates for the 7/1/17 6/30/19 period were announced. Tier 1 & 2 19.24% up 32.1%, OPSRP general 9.95% up 37.1%, and OPSRP police 14.72% up 29.5%.
- Property tax revenue increased over last year. It is hoped for and anticipated that with economic growth this trend will continue.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of City's finances for all those with an interest. Questions concerning any of the information provided in this report or request for additional information should be addressed to Finance Manager, City of Lebanon, 925 S. Main Street, Lebanon, Oregon 97355.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

June 30, 2016

| | Governmental Activities | Business-Type Activities | Total |
|---|----------------------------|-----------------------------|--------------|
| ASSETS | | | |
| Current assets | | | |
| Cash and investments | \$ 2,699,564 | \$ 4,874,036 | \$ 7,573,600 |
| Receivables, net - current portion | 712,568 | 1,388,013 | 2,100,581 |
| Property taxes receivable | 421,963 | - | 421,963 |
| Special assessments receivable | 71,631 | - | 71,631 |
| Prepaid expenses | 54,026 | 2,292 | 56,318 |
| Total current assets | 3,959,752 | 6,264,341 | 10,224,093 |
| Restricted assets | | | |
| Cash and investments | 8,698,664 | | 8,698,664 |
| Receivables, net | 232,581 | - | 232,581 |
| Special assessments receivable | 371,193 | - | 371,193 |
| Property taxes receivable | 484,793 | | 484,793 |
| Total restricted assets | 9,787,231 | | 9,787,231 |
| Receivables, net - less current portion | 1,051,818 | - | 1,051,818 |
| Capital assets not being depreciated | 2,440,763 | 5,108,128 | 7,548,891 |
| Capital assets, net of accumulated depreciation | 30,118,915 | 39,460,821 | 69,579,736 |
| Total assets | 47,358,479 | 50,833,290 | 98,191,769 |
| DEFERRED OUTFLOWS OF RESOURCES | 811,628 | 59,218 | 870,846 |
| LIABILITIES | | | |
| Current liabilities | | | |
| Accounts payable | 257,232 | 226,026 | 483,258 |
| Payroll liabilities | 767,910 | - | 767,910 |
| Accrued interest payable | 238,561 | 69,945 | 308,506 |
| Compensated absences payable, current portion | 64,957 | 5,134 | 70,091 |
| Deposits payable | - | 325,270 | 325,270 |
| Long-term liabilities, current portion | 2,742,831 | 457,042 | 3,199,873 |
| Total current liabilities | 4,071,491 | 1,083,417 | 5,154,908 |
| | | | (Continued) |

STATEMENT OF NET POSITION

June 30, 2016

(Continued)

| | Governmental | Business-Type | |
|--|--------------|---------------|---------------|
| | Activities | Activities | Total |
| Noncurrent liabilities | | | |
| Long-term liabilities, less current portion | 36,848,808 | 5,316,761 | 42,165,569 |
| Net pension liability | 3,648,615 | 266,208 | 3,914,823 |
| Compensated absences payable, less current portion | 526,275 | 47,145 | 573,420 |
| Total noncurrent liabilities | 41,023,698 | 5,630,114 | 46,653,812 |
| Total liabilities | 45,095,189 | 6,713,531 | 51,808,720 |
| DEFERRED INFLOWS OF RESOURCES | \$ 1,018,214 | \$ 74,290 | \$ 1,092,504 |
| NET POSITION | | | |
| Net investment in capital assets | (7,031,961) | 38,795,146 | 31,763,185 |
| Restricted for: | | | |
| Debt service | 396,894 | 372,011 | 768,905 |
| Capital improvements | 7,881,091 | - | 7,881,091 |
| Grant projects | 1,204,754 | - | 1,204,754 |
| Unrestricted | (394,074) | 4,937,530 | 4,543,456 |
| Total net position | \$ 2,056,704 | \$ 44,104,687 | \$ 46,161,391 |

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

Net (Expense) Revenue and Program Revenues Changes in Net Position Operating Capital Charges for Grants and Grants and Governmental Business-Type Functions/Programs Contributions Contributions Expenses Services Activities Activities Total Governmental activities General Government \$ 8,725,784 537,903 253,147 (7,934,734) (7,934,734) Public Safety 4,633,244 520,209 9,869 (4,103,166)(4,103,166)763,014 1,200 (500,951)(500,951)Highways and streets 260,863 Culture and recreation 2,087,770 199,752 80,627 636 (1,806,755)(1,806,755)Community planning and development 1,532,196 (1,532,196)(1,532,196)Interest on long-term debt 2,810,526 (2,810,526)(2,810,526)Total governmental activities 20,552,534 1,138,739 463,968 261,499 (18,688,328)(18,688,328) Business-type activities Water 3,899,986 4,902,311 1,002,325 1,002,325 Wastewater 5,368,069 5,060,820 (307,249)(307,249)Storm Drainage 71,320 432,855 361,535 361,535 Total business-type activities 9,339,375 10,395,986 1,056,611 1,056,611 General revenues Property taxes levied for general purposes 7,647,673 7,647,673 Property taxes levied for debt service 1,377,951 1,377,951 Franchise taxes 2,092,699 2,092,699 Motor fuel taxes 931,119 931,119 Alcohol/cigarette taxes 246,857 246,857 Transient room taxes 203,974 203,974 247,961 247,961 Intergovernmental Unrestricted grants and contributions 19,267 19,267 219,077 261,470 Investment income 42,393 Miscellaneous revenue 2,337,376 107,236 2,444,612 Total general revenues 15,323,954 149,629 15,473,583 Transfers 1,983,931 (1,983,931) Change in net position (5,348,305)3,190,171 (2,158,134)Net position - beginning 7,405,009 40,914,516 48,319,525

The accompanying notes are an integral part of these financial statements.

Net position - ending

2,056,704

44,104,687

46,161,391

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2016

| | General Fund | | Special Revenue Fund | | Northwest Urban Renewal District | | Cheadle Lake Urban Renewal District | |
|---|-----------------|--|----------------------------|-------------------------------------|--|-------------------------------------|---|--------------------------------------|
| ASSETS | | | | | | | | |
| Cash and investments Accounts receivable Property taxes receivable Loans receivable Court fines receivable Due from other funds | \$ | 2,699,564 292,568 421,963 71,631 1,455,038 | \$ | 1,139,759 232,581 - - - | \$ | 824,827 12,584 257,154 381 | \$ | 150,649 1,781 33,352 - - |
| Prepaid and other expenses | | 54,026 | | 2,319 | | <u>-</u> | | |
| Total assets | \$ | 4,994,790 | \$ | 1,374,659 | \$ | 1,094,946 | \$ | 185,782 |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities | | | | | | | | |
| Accounts payable Due to other funds Payroll liabilities | \$ | 67,230 - 767,830 | \$ | 78,526 - - | \$ | - - - | \$ | 4,287 - - |
| Total liabilities | | 835,060 | | 78,526 | | | | 4,287 |
| Deferred inflows of resources Unavailable revenue - property taxes Unavailable revenue - court fines | | 504,376 1,350,929 | | - - | | 244,588 <u>-</u> | | 31,574 - |
| Total deferred inflows of resources | | 1,855,305 | | <u>-</u> | | 244,588 | | 31,574 |
| Fund balances Nonspendable - prepaid items Restricted for: | | 54,026 | | 2,319 | | - | | - |
| Grant projects Capital improvements Urban renewal | | - - - | | 1,204,754 - - | | - - 850,358 | | - - - |
| Debt service Committed for insurance costs Assigned for petty cash Unassigned | | 113,253 1,700 2,135,446 | | 89,060 - - | | - - - | | - - - 149,921 |
| Total fund balances (deficit) | | 2,304,425 | | 1,296,133 | | 850,358 | | 149,921 |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$</u> | 4,994,790 | <u>\$</u> | 1,374,659 | \$ | 1,094,946 | \$ | 185,782 |

| Urban l | Gateway Renewal trict | De | bt Service Fund | Pro | Capital Projects Fund | | Total overnmental Funds |
|---------|--|----------|--|--------|---|----|---|
| \$ | 452,412 2,418 39,721 - - - 494,551 | \$ \$ | 242,328 - 154,566 - - - - 396,894 | \$ | 5,888,689 - 370,813 - 2,101,992 - 8,361,494 | \$ | 11,398,228 541,932 906,756 442,825 1,455,038 2,101,992 56,345 |
| | | | | | | | |
| | - ,101,992 - ,101,992 | \$ | - - - - | \$ | 109,590 - - 109,590 | \$ | 259,633 2,101,992 767,830 3,129,455 |
| | 37,303 | | 146,776 | | 370,813 | | 1,335,430 1,350,929 |
| | 37,303 | | 146,776 | | 370,813 | | 2,686,359 |
| | - | | - | | - | | 56,345 |
| | - - - - - ,644,744) | | 250,118 - - 250,118 | _ | 7,881,091 - - - - - 7,881,091 | _ | 1,204,754 7,881,091 850,358 250,118 202,313 1,700 640,623 11,087,302 |
| \$ | 494,551 | \$ | 396,894 | \$ | 8,361,494 | \$ | 16,903,116 |

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

For the Year Ended June 30, 2016

| Total fund balances | | \$ 11,087,302 |
|---|--------------------------|---------------|
| Capital assets are not financial resources and are therefore not reported in the governmental funds: | | |
| Cost | 91,666,886 | 22 FEO (79 |
| Accumulated depreciation | (59,107,208) | 32,559,678 |
| Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 30 days of the end of the year are not considered available to pay for current year operations and are therefore not reported as revenue in the governmental funds. | | 1,335,430 |
| Court fines and fees are recognized as revenue in the net position of governmental activities when the fines are assessed; however, in the governmental fund statements, they are recognized when available to be used for current year operations | | 1,350,927 |
| Current year PERS contirbutions are deferred outflows of resources that will be recognized as expenditures in the subsequent year. | | 811,628 |
| The proportionate share of net differences between projected and actual earnings on investments will be amortized over the next five years. | | (1,018,214) |
| Long-term liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather, is recognized as an expenditure when due. These liabilities consist of: | | |
| Accrued interest payable | (238,561) | |
| Compensated absences payable Net pension liability | (591,232) (3,648,615) | |
| Bonds payable, including premiums | (33,876,334) | |
| Notes payable | (5,715,305) | (44,070,047) |
| Net position of governmental activities | | \$ 2,056,704 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

For the Year Ended June 30, 2016

| | General Fund | | Special Revenue Fund | | Northwest oan Renewal District | Urba | eadle Lake an Renewal District |
|---|-----------------|----|----------------------------|----|--------------------------------------|------|--------------------------------------|
| REVENUES | | | | | | | |
| Property taxes | \$ 4,173,524 | \$ | - | \$ | 2,489,247 | \$ | 352,511 |
| Liquor taxes | 226,087 | | - | | - | | - |
| Cigarette taxes | 20,770 | | - | | - | | - |
| Franchise taxes | 2,091,899 | | 800 | | - | | - |
| Transient room taxes | - | | 204,209 | | - | | - |
| Fees and charges | - | | 620,291 | | - | | - |
| Intergovernmental | - | | 1,155,321 | | - | | - |
| State revenue sharing | 168,800 | | - | | - | | - |
| Licenses and permits | 8,783 | | - | | - | | - |
| Forfeiture revenue | 306,266 | | - | | - | | - |
| Fines | 109,834 | | - | | - | | - |
| Grants and contributions | - | | 540,677 | | - | | - |
| Investment earnings | 97,386 | | 12,036 | | 26,129 | | 3,391 |
| Miscellaneous | 209,611 | | 98,586 | | 29,565 | | |
| Total revenues | 7,412,960 | | 2,631,920 | | 2,544,941 | | 355,902 |
| EXPENDITURES | | | | | | | |
| Current | | | | | | | |
| General government | 1,711,563 | | 728,745 | | 100,000 | | - |
| Public Safety | 4,614,339 | | 4,525 | | - | | - |
| Highways and streets | - | | 687,504 | | - | | - |
| Culture and recreation | 1,182,676 | | 382,006 | | - | | 40 |
| Community planning | 1,398,966 | | 133,230 | | - | | - |
| Debt service | 137,208 | | - | | 632,542 | | 291,597 |
| Capital outlay | 31,808 | | 542,769 | _ | 2,378,289 | | 58,791 |
| Total expenditures | 9,076,560 | | 2,478,779 | | 3,110,831 | | 350,428 |
| Excess (deficiency) of revenues over expenditures | (1,663,600) | | 153,141 | | (565,890) | | 5,474 |
| OTHER FINANCING SOURCES (USES) | | | | | | | |
| Loan proceeds | - | | - | | - | | - |
| Payments to escrow agent | - | | - | | - | | - |
| Transfers in | 2,771,647 | | 916,267 | | - | | - |
| Transfers out | (639,096) | | (928,275) | | (1,073,219) | | (82,057) |
| Total other financing sources (uses) | 2,132,551 | | (12,008) | | (1,073,219) | | (82,057) |
| Net change in fund balances | 468,951 | | 141,133 | | (1,639,109) | | (76,583) |
| Fund balances (deficit) - beginning | 1,835,474 | _ | 1,155,000 | | 2,489,467 | | 226,504 |
| Fund balances (deficit) - ending | \$ 2,304,425 | \$ | 1,296,133 | \$ | 850,358 | \$ | 149,921 |

| Urba | h Gateway n Renewal District | D | ebt Service Fund | Pr | Capital Projects Fund | | Total overnmental Funds |
|------|------------------------------------|----|---------------------|----|--------------------------|----|-------------------------------|
| \$ | 562,694 | \$ | 1,377,951 | \$ | - | \$ | 8,955,927 |
| | _ | | - | | - | | 226,087 |
| | - | | - | | _ | | 20,770 |
| | - | | - | | - | | 2,092,699 |
| | - | | - | | - | | 204,209 |
| | - | | - | | 1,989,414 | | 2,609,705 |
| | - | | - | | - | | 1,155,321 |
| | - | | - | | - | | 168,800 |
| | - | | - | | - | | 8,783 |
| | - | | - | | - | | 306,266 |
| | - | | - | | - | | 109,834 |
| | - | | - | | 58,145 | | 598,822 |
| | 4,372 | | 10,142 | | 65,200 | | 218,656 |
| | | | 302 | | 20,101 | | 358,165 |
| | 567,066 | | 1,388,395 | | 2,132,860 | | 17,034,044 |
| | | | | | | | |
| | 1,145,449 | | - | | 4,260 | | 3,690,017 |
| | - | | - | | 6,041 | | 4,624,905 |
| | - | | - | | - | | 687,504 |
| | - | | - | | 66,244 | | 1,630,966 |
| | - | | - | | - | | 1,532,196 |
| | 96,649 | | 3,281,911 | | - | | 4,439,907 |
| | <u> </u> | | <u>-</u> | | 656,251 | | 3,667,908 |
| | 1,242,098 | | 3,281,911 | | 732,796 | | 20,273,403 |
| | (675,032) | | (1,893,516) | | 1,400,064 | | (3,239,359) |
| | - | | 16,623,136 | | - | | 16,623,136 |
| | - | | (16,537,981) | | _ | | (16,537,981) |
| | - | | 1,810,932 | | 515,080 | | 6,013,926 |
| | (87,160) | | <u>-</u> | | (44,640) | | (2,854,447) |
| | (87,160) | | 1,896,087 | | 470,440 | | 3,244,634 |
| | (762,192) | | 2,571 | | 1,870,504 | | 5,275 |
| | (882,552) | | 247,547 | | 6,010,587 | | 11,082,027 |
| \$ | (1,644,744) | \$ | 250,118 | \$ | 7,881,091 | \$ | 11,087,302 |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

| Net change in fund balances | | \$ 5,275 |
|--|------------------------|-------------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| Governmental funds report capital outlay as expenditures; however, in the statement of activities, the costs of these assets are allocated over their estimated useful lives and are reported as depreciation expense. Expenditures for capital assets | 584,229 (1.461.870) | (877 411) |
| Depreciation expense recorded in current year | (1,461,870) | (877,641) |
| Changes in net pension assets and liabilities, as well as the related changes in deferred outflows and deferred inflows of resources are not recognized as expenditures in the governmental funds. | | (6,826,340) |
| | | (0,020,010) |
| Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. | | |
| Debt principal paid | | 2,215,366 |
| Some expenses reported in the statement of activities do not require the use of current financial resources and are therefore not reported as expenditures in the governmental funds. | | |
| Compensated absences | (39,298) | |
| Accrued interest | 50,131 | |
| Amortization of debt premium | 30,550 | 41,383 |
| Property taxes and court fines that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. On the statement of activities, property taxes are recognized as revenue when levied, and court fines are recognized when | | |
| assessed. | | 93,652 |
| Change in net position | | \$ (5,348,305) |

CITY OF LEBANON

Linn County, Oregon

STATEMENT OF NET POSITION

PROPRIETARY FUND

June 30, 2016

| ASSETS | Business-Type Activities Enterprise Fund |
|---|--|
| Current assets | |
| Cash and cash equivalents Accounts receivable Prepaid expenses | \$ 4,874,036 1,388,013 2,292 |
| Total current assets | 6,264,341 |
| Capital assets not being depreciated Capital assets, net of accumulated depreciation | 5,108,128 39,460,821 |
| Total assets | 50,833,290 |
| DEFERRED OUTFLOWS OF RESOURCES | 59,218 |
| LIABILITIES Current liabilities | |
| Accounts payable | 152,367 |
| Accrued interest | 69,945 5,134 |
| Compensated absences, current portion Deposit liability | 325,270 |
| Long-term liabilities, current portion | 457,042 |
| Total current liabilities | 1,009,758 |
| Noncurrent liabilities Compensated absences, less current portion Long-term liabilities, less current portion Net pension liability | 47,145 5,390,420 266,208 |
| Total noncurrent liabilities | 5,703,773 |
| Total liabilities | 6,713,531 |
| DEFERRED INFLOWS OF RESOURCES | 74,290 |
| NET POSITION Net investment in capital assets Restricted for debt service Unrestricted Total pat position | 43,845,699 372,011 (113,023) |
| Total net position | \$ 44,104,687 |

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

PROPRIETARY FUND

For the Year Ended June 30, 2016

| | | Business-Type Activities Enterprise Fund | |
|--|----|--|--|
| Operating revenues | | Turia | |
| Charges for services | | | |
| Water charges | \$ | 4,902,311 | |
| Wastewater charges | | 5,060,820 | |
| Storm drain charges | | 432,855 | |
| Miscellaneous | _ | 107,236 | |
| Total operating revenues | _ | 10,503,222 | |
| Operating expenses | | | |
| Water utility | | 3,585,376 | |
| Water utility capital improvement program | | 50,589 | |
| Storm drain utility | | 48,028 | |
| Wastewater utility | | 3,042,110 | |
| Depreciation | _ | 1,201,594 | |
| Total operating expenses | _ | 7,927,697 | |
| Operating income (loss) | _ | 2,575,525 | |
| Nonoperating revenues (expenses) | | | |
| Investment earnings | | 42,393 | |
| Interest expense | _ | (1,411,678) | |
| Total nonoperating revenue (expenses) | _ | (1,369,285) | |
| Income (loss) before contributions and transfers | | 1,206,240 | |
| Transfers in | _ | 1,983,931 | |
| Change in net position | | 3,190,171 | |
| Net position - beginning | _ | 40,914,516 | |
| Net position - ending | \$ | 44,104,687 | |

STATEMENT OF CASH FLOWS

PROPRIETARY FUND

For the Year Ended June 30, 2016

| CASH FLOWS FROM OPERATING ACTIVITIES | Business-Type Activities Enterprise Fund |
|---|--|
| Receipts from customers Payments to employees | \$ 10,351,573 (1,170,159) |
| Payments to suppliers Other receipts | (5,018,356) 107,236 |
| Net cash provided (used) by operating activities | 4,270,294 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | |
| Transfer from other funds | 67,676 |
| Net cash provided (used) by noncapital financing activities | 67,676 |
| CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES | |
| Acquisition of capital assets | (1,859,466) |
| Capital grants Principal paid on long term debt | - (087 204) |
| Interest paid on long term debt | (987,304) (1,411,678) |
| Net cash provided (used) by noncapital financing activities | (4,258,448) |
| CASH FLOWS FROM INVESTING ACTIVITIES | |
| Interest on investments | 42,393 |
| Net cash provided (used) by noncapital financing activities | 42,393 |
| Net increase (decrease) in cash and cash equivalents | 121,915 |
| Cash and investments - beginning | 4,752,121 |
| Cash and investments - ending | \$ 4,874,036 |
| | (Continued) |

STATEMENT OF CASH FLOWS

PROPRIETARY FUND

For the Year Ended June 30, 2016

(Continued)

| | Business-Type Activities Enterprise | |
|---|-------------------------------------|-----------|
| | | Fund |
| Reconciliation of operating income to net cash provided (used) | | |
| by operating activities: | | |
| Operating income (loss) | \$ | 2,575,525 |
| Adjustments to reconcile operating income to net cash provided (used) | | |
| by operating activities: | | |
| Depreciation expense | | 1,201,594 |
| Amortization of bond premium | | (13,392) |
| Changes in assets and liabilities | | , |
| (Increase) decrease in: | | |
| Receivables | | (44,413) |
| Increase (decrease) | | , |
| Accounts payable | | 58,351 |
| Deposit liability | | 30,300 |
| Compensated absences | | 5,134 |
| Net pension liability | | 365,532 |
| Deferred outflows of resources | | 91,663 |
| Net cash provided (used) by operating activities | \$ | 4,270,294 |
| Noncash investing, capital, and financing activities | | |
| Debt principal paid on behalf of enterprise fund | \$ | 2,510,139 |

STATEMENT OF FIDUCIARY NET POSITION

For the Year Ended June 30, 2016

| | Agency Fund Bail | |
|---------------------------|---------------------|--------|
| | | |
| | | Fund |
| ASSETS | | |
| Cash and cash equivalents | \$ | 10,804 |
| Accounts receivable | | 1,938 |
| Total assets | \$ | 12,742 |
| LIABILITIES | | |
| Due to other agencies | | 6,927 |
| Bail payable | | 5,815 |
| Total liabilities | \$ | 12,742 |

NOTES TO BASIC FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statements of activities) report information on all of the activities of the City. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support.

B. Reporting Entity

The City of Lebanon, Oregon is governed by an elected mayor and six council members who comprise the City Council. The City Council exercises supervisory responsibilities over the City operations, but day-to-day management control is the responsibility of the city manager.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government.

1. Blended component units - Northwest Urban Renewal District, Cheadle Lake Urban Renewal District, North Gateway Urban Renewal District

The aforementioned urban renewal districts serve areas either within the existing city limits of the City of Lebanon or under delayed annexation agreements requiring annexation to the City at the option of the Lebanon City Council. Board members for each agency consist of all of the members of the Lebanon City Council. Each component unit issues separate financial statements. The financial statements can be obtained from the agencies at 925 Main Street, Lebanon, Oregon 97355 or at the City's website at www.ci.lebanon.or.us.

C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities incorporate data from governmental funds, while the business-type activities incorporate data from enterprise funds. Separate financial statements are provided for all governmental and proprietary funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. Separate financial statements for each fund category - governmental and proprietary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. The City reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the City's primary operating fund. It accounts for all financial resources of the City except for those required to be accounted for in another fund. The primary source of revenue is property taxes.

Special Revenue Funds

Special Revenue Fund – The Special Revenue Fund accounts for revenues with specific purpose restrictions including state highway tax, and grants. The primary sources of revenue are state highway tax revenues and grants.

Northwest Urban Renewal District – In 1989, the City established the Northwest Urban Renewal District. The purpose of the District is to provide for the development of infrastructure to serve industrially zoned property within the District boundaries. The area is located west of Highway 20 and north of Highway 34. The primary source of revenue is property taxes.

Cheadle Lake Urban Renewal District – In 2000, the City established the Cheadle Lake Urban Renewal District. The purpose of the District is to provide for development of infrastructure to serve a blighted area of Lebanon generally located north of Cheadle Lake. The primary source of revenue is property taxes.

North Gateway Urban Renewal District – The North Gateway Urban Renewal District was approved in September 2008. The District was established to serve the area where a new medical campus was to be developed. The primary source of revenue is property taxes.

<u>Debt Service Fund</u> – The Debt Service Fund accounts for the repayment of the City's long-term general obligation and pension obligation debt. The primary sources of revenue are property taxes and pension charges to City funds. The primary use of funds is principal and interest due on long-term debt.

<u>Capital Projects Fund</u> - The Capital Projects Fund is used to account for the revenues and expenditures associated with the purchase, construction, and major repair of governmental capital assets. The primary sources of revenue are system development charges, donations and grants.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

The City reports the following major proprietary fund:

<u>Enterprise Fund</u> – The Enterprise Fund is used to account for the operations of the City's water, sewer and storm drain utility services. The primary source of revenue is user charges.

The City reports the following fiduciary fund:

<u>Trust & Agency Fund</u> - The Trust & Agency Fund is used for holding funds in trust that are received from clients of the Municipal Court.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activity column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgements, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount received during the period or within the availability period for this revenues source (within 30 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

F. Budgetary Basis of Accounting

Annual budgets are adopted on the modified accrual basis of accounting. The City budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general, special revenue, capital projects, debt service and enterprise funds. The City begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the City Council by resolution prior to the beginning of the City's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, debt service, capital outlay, interfund transfers, and operating contingencies are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets of less than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and

NOTES TO BASIC FINANCIAL STATEMENTS

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approval by the City Council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. During the year, there were three supplemental budgets.

Budget amounts shown in the financial statements reflect the original budget amounts and three approved supplemental budgets.

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

1. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with remaining maturities of one year or less at the date of acquisition.

State statutes authorize the City to invest in legally issued obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

2. Loans Receivable

Loans receivable represent assessment for property improvements. Assessment are recognized at the time the property owners are assessed, interest is accrued when due. Management has determined that no allowance is necessary.

3. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to good and services type tansactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and paybles." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Intefund receivables and payables between funds are eliminated in the statement of net position.

4. Accounts Receivable

Receivables are recorded as revenue when earned. Accounts receivable are shown net of an allowance for uncollectible accounts. The allowance for uncollectible accounts is calculated by management based on prior collection experience.

NOTES TO BASIC FINANCIAL STATEMENTS

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5. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental and business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized. Major capital outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed.

Depreciation of capital assets is computed on the straight-line method over the following estimated useful lives:

| Assets | <u>Years</u> |
|-------------------------|--------------|
| Equipment | 5-40 |
| Water and sewer systems | 40 |
| Licensed vehicles | 5-10 |
| Infrastructure | 50 |
| Buildings | 50 |

6. Compensated Absences

Amounts of vested or accumulated vacation leave that are expected to be liquidated with expendable available financial resources are reported as expenditures when paid. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available resources are reported as liabilities on the statement of net position. In accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences*, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits.

7. Deferred Outflows/Inflows of Resources (non-pension related)

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement elements, deferred

NOTES TO BASIC FINANCIAL STATEMENTS

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inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

8. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

9. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned, fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The city council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

NOTES TO BASIC FINANCIAL STATEMENTS

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Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The city council (council) has by resolution authorized the City Administrator to assign fund balance. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The City reports fund equity in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specifi purposes by the City itself, using its highest level of decision-making authority (i.e. City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts that the City intends to use for a specific purpose. Intent can be expressed by the City Council or by an official or body to which the Council delegates authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The City has adopted a minimum fund balance policy that requires undesignated reserves of 17% of the next year's budgeted expenditures (exclusive of transfers and contingency).

H. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

I. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes and other intentionally dedicated resources are reported as general revenues rather than as program revenues.

2. Property Taxes

Property taxes attach as an enforceable lien on real property and are levied as of July 1st. The tax levy is divided into two billings: the first billing (mailed on July 1) is an estimate of the current year's levy based on prior year's taxes; the second billing (mailed on January 1) reflects adjustments to the current year's actual levy. The billings are considered past due 15 days after the respective billing date, at which time the applicable property is subject to lien, and penalties and interest are assessed.

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15.

Uncollected property taxes are shown as assets in the governmental funds. Property taxes collected within approximately 30 days of fiscal year-end are recognized as revenue, while the remaining are recorded as deferred inflows of resources because they are not deemed available to finance operations of the current period.

3. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (PERS) and additions to/deductions from PERS' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including funds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Excess of Expenditures over Appropriations

The City expended funds in excess of the amounts appropriated, which is in violation or ORS 294.100. The following appropriation was over-expended for the fiscal year ended June 30, 2016:

| Fund | Department | Appro | opriations | Ex | penditures | Excess |
|-------------------|---------------|-------|------------|----|------------|---------------|
| | | | | | _ | |
| North Gateway URD | Urban Renewal | \$ | 527,300 | \$ | 1,329,258 | \$ 801,958 |

B. Deficit Fund Balance

At June 30, 2016, the N. Gateway Urban Renewal District had a deficit fund balance of \$1,644,744 due to interfund payables. The deficit will be corrected as property tax revenue is received.

III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. Deposits and Investments

The City of Lebanon maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and investments. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale.

The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the City's position in the LGIP is the same as the value of the pool shares.

Because the pool operates as a demand deposit account, each fund's portion of this pool is classified on the combined balance sheet as cash and cash equivalents; however, Oregon Short-Term Fund investments are disclosed below and classified by custodial credit risk for investments.

NOTES TO BASIC FINANCIAL STATEMENTS

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The Treasurer makes short-term and long-term investments, which are held separately by several of the State's funds. Other investments are made directly by state agencies rather than by the Treasurer, although only a few agencies are authorized to make such investments and then only for specific programs. The State Treasury's direct investments in short-term securities are limited by portfolio rules established by the Oregon Short-Term Fund Board and the Oregon Investment Council.

A separate financial report for the Oregon Short-Term Fund Board is prepared by the Treasurer in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External* Investment *Pools*. Copies of the report can be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896.

Participants' account balances in the Oregon Short-Term Fund are determined by the amount of participants' deposits, adjusted for withdrawals and distributed interest. Interest is calculated and accrued daily on each participant's account based on the ending account balance and a variable interest rate determined periodically by the Oregon State Treasury. The interest rate approximates the actual yield of the Oregon Short-Term Fund, exclusive of unrealized gains and losses.

Credit Risk

Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The City's policy, which adheres to state law, is to limit its investments to the following: issuers within Oregon must be rated "A" (bonds) or A-2/P-2 (commercial paper) or better by Standard & Poor's or Moody's Investors Service or any other national recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

NOTES TO BASIC FINANCIAL STATEMENTS

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At June 30, 2016, the City's investments were rated as follows:

| Credit Quality Rating | Federal Agency Obligations | Municipal Bonds | Corporate Bonds | LGIP | Total |
|-----------------------|----------------------------------|--------------------|--------------------|--------------|---------------|
| Unrated | \$ - | \$ - | \$ - | \$ 8,188,442 | \$ 8,188,442 |
| Moody Aa1 | - | 300,000 | 400,000 | - | 700,000 |
| Moody Aa2 | - | 200,000 | 800,000 | - | 1,000,000 |
| Moody Aa3 | - | - | 1,790,000 | - | 1,790,000 |
| Moody A1 | - | - | 750,000 | - | 750,000 |
| Moody Aaa | 1,200,000 | - | 255,000 | - | 1,455,000 |
| Moody A2 | | 300,000 | | | 300,000 |
| Total investments | \$ 1,200,000 | \$ 800,000 | \$ 3,995,000 | \$ 8,188,442 | \$ 14,183,442 |

Investments

As of June 30, 2016, the City had the following investments:

| | Percent of | | | |
|---|------------|-------------|----|------------|
| | Investment | | | |
| | Portfolio | Maturities | F | air Value |
| Oregon Local Government Investment Pool | 58% | - | \$ | 8,188,442 |
| Federal Agency Obligations | 8% | 1 - 3 years | | 1,200,000 |
| Municipal Bonds | 4% | < 1 year | | 500,000 |
| Municipal Bonds | 2% | 1 - 3 years | | 300,000 |
| Corporate Bonds | 9% | < 1 year | | 1,265,000 |
| Corporate Bonds | 19% | 1 - 3 years | | 2,730,000 |
| Total investments | | | \$ | 14,183,442 |

Interest Rate Risk

In accordance with its investments policy, the City manages its exposure to declines in fair value of its investments by limiting investment maturity. All the investments above, except for the investment in the Local Government Investment Pool which is not evidenced by securities, are held in an independent third-party safekeeping institution in the City of Lebanon's name.

Concentration of Credit Risk

The City's policy for investing in individual issuers varies depending on the type of investments.

NOTES TO BASIC FINANCIAL STATEMENTS

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U.S. Treasury and agency securities do not have restrictions regarding concentration with any one issuer.

Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy that limits the amount of investments that can be held by counterparties.

Custodial Credit Risk - Deposits

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. All City deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities.

The City holds accounts at Key Bank, for which deposits are insured by the FDIC up to \$250,000. At June 30, 2016, the City had deposits of \$289,900 insured by the FDIC and \$220,891 collateralized under the PFCP.

Deposits

The City's deposits and investments at June 30, 2016 were as follows:

| Cash on hand | \$ 1,700 |
|--------------------------------|------------------|
| Checking account | 2,087,122 |
| Total investments | 14,183,442 |
| Total deposits and investments | \$ 16,272,264 |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Cash and investments by fund:

| Governmental activities - unrestricted | |
|--|---------------|
| General Fund | \$ 2,699,564 |
| B | |
| Business-type activities - unrestricted | |
| Enterprise Fund | 4,874,036 |
| Total unrestricted cash and investments | 7,573,600 |
| Governmental activities - restricted | |
| Special Revenue Fund | 1,139,759 |
| Northwest Urban Renewal District | 824,827 |
| Cheadle Lake Urban Renewal District | 150,649 |
| North Gateway Urban Renewal District | 452,412 |
| Debt Service Fund | 242,328 |
| Capital Projects Fund | 5,888,689 |
| Total governmental-activities - restricted | 8,698,664 |
| Total cash and investments | \$ 16,272,264 |

B. Restricted Assets

Restricted assets are held for debt service, grant projects, urban renewal, and capital improvements. Restricted assets at June 30, 2016 were as follows:

| | Governmental Activities | | | | |
|--|----------------------------|-----------|--|--|--|
| Restricted assets | | | | | |
| Cash and investments | \$ | 8,698,664 | | | |
| Receivables, net | | 232,581 | | | |
| Special assessments (loans) receivable | | 371,193 | | | |
| Property taxes receivable | | 484,793 | | | |
| Total restricted assets | \$ | 9,787,231 | | | |

C. Accounts Receivable

Accounts receivable at June 30, 2016, including the applicable allowances for uncollectible accounts, were as follows:

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

| | Governmental Activities | | siness-Type Activities |
|---|----------------------------|-----------|---------------------------|
| Short-term receivables | | | |
| Franchise fees | \$ | 157,969 | \$ - |
| Court fines | | 420,000 | - |
| Intergovernmental | | 188,826 | - |
| Grants | | 69,694 | - |
| Utilities | | - | 1,388,013 |
| Other | | 108,660 | |
| Total short-term receivables (including \$712,568 of unrestricted receivables, and \$232,581 of restricted receivables) | | 945,149 | 1,388,013 |
| Long-term receivables | | | |
| Court fines | | 1,128,399 | - |
| Less allowance for uncollectibles | | (76,581) | |
| Total long-term receivables | | 1,051,818 | |
| Total receivables | \$ | 1,996,967 | \$ 1,388,013 |

D. Capital Assets

Capital assets are reported on the statement of net position as follows:

| | Capital | Accumulated | Net Capital |
|-----------------------------------|---------------|-----------------|---------------|
| | Assets | Depreciation | Assets |
| Governmental activities | | | |
| Land | \$ 2,403,825 | \$ - | \$ 2,403,825 |
| Construction in progress | 36,938 | - | 36,938 |
| Buildings | 18,435,938 | (4,186,349) | 14,249,589 |
| Vehicles | 2,193,865 | (1,910,330) | 283,535 |
| Machinery and equipment | 4,104,454 | (2,848,002) | 1,256,452 |
| Infrastructure | 64,491,866 | (50,162,527) | 14,329,339 |
| Total governmental capital assets | \$ 91,666,886 | \$ (59,107,208) | \$ 32,559,678 |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

| | Capital | Accumulated | Net Capital |
|------------------------------------|---------------|-----------------|---------------|
| | Assets | Depreciation | Assets |
| Business-type activities | | | |
| Land | \$ 1,278,826 | \$ - | \$ 1,278,826 |
| Construction in progress | 3,829,302 | - | 3,829,302 |
| Buildings | 8,424,953 | (4,384,035) | 4,040,918 |
| Vehicles | 1,044,625 | (967,580) | 77,045 |
| Machinery and equipment | 6,853,473 | (3,048,734) | 3,804,739 |
| Infrastructure | 1,538,272 | (119,475) | 1,418,797 |
| Water/sewer assets | 40,576,679 | (10,457,357) | 30,119,322 |
| Total business-type capital assets | \$ 63,546,130 | \$ (18,977,181) | \$ 44,568,949 |

Capital asset activity for the year ended June 30, 2016 was as follows:

| | I | Beginning | | | Б | | | Ending |
|--|----|------------|----|----------|-------|--------|----|------------|
| Governmental activities | | Balance | ln | icreases | Decre | eases | | Balance |
| Capital assets not being depreciated | | | | | | | | |
| Land | \$ | 2,403,825 | \$ | - | \$ | - | \$ | 2,403,825 |
| Construction in progress | | 107,766 | | 36,938 | (10 | 7,766) | _ | 36,938 |
| Total capital assets not being depreciated | | 2,511,591 | | 36,938 | (10 | 7,766) | | 2,440,763 |
| Capital assets being depreciated | | | | | | | | |
| Buildings | | 18,419,585 | | 16,353 | | - | | 18,435,938 |
| Vehicles | | 2,173,120 | | 20,745 | | - | | 2,193,865 |
| Machinery and equipment | | 3,794,413 | | 310,041 | | - | | 4,104,454 |
| Infrastructure | | 64,291,714 | | 200,152 | | | | 64,491,866 |
| Total capital assets being depreciated | | 88,678,832 | | 547,291 | | | _ | 89,226,123 |
| | | | | | | | (| Continued) |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

| | Beginning | | | Ending |
|--|---------------|--------------|-------------|---------------|
| Governmental activities | Balance | Increases | Decreases | Balance |
| (Continued) | | | | |
| Less accumulated depreciation for | | | | |
| Buildings | (3,789,258) | (397,091) | - | (4,186,349) |
| Vehicles | (1,777,961) | (132,369) | - | (1,910,330) |
| Machinery and equipment | (2,665,191) | (182,811) | - | (2,848,002) |
| Infrastructure | (49,412,928) | (749,599) | | (50,162,527) |
| Total accumulated depreciation | (57,645,338) | (1,461,870) | | (59,107,208) |
| Total capital assets being depreciated, net | 31,033,494 | (914,579) | | 30,118,915 |
| Governmental activities capital assets, net | \$ 33,545,085 | \$ (877,641) | \$ - | \$ 32,559,678 |
| Business-type activities | | | | |
| Capital assets not being depreciated | | | | |
| Land | \$ 1,278,826 | \$ - | \$ - | \$ 1,278,826 |
| Construction in progress | 7,897,688 | 2,674,261 | (6,742,647) | 3,829,302 |
| Total capital assets not being depreciated | 9,176,514 | 2,674,261 | (6,742,647) | 5,108,128 |
| Capital assets being depreciated | | | | |
| Buildings | 8,424,953 | - | - | 8,424,953 |
| Vehicles | 1,020,549 | 24,076 | - | 1,044,625 |
| Machinery and equipment | 4,352,202 | 2,501,271 | - | 6,853,473 |
| Infrastructure | 1,485,870 | 52,402 | - | 1,538,272 |
| Water/sewer assets | 37,226,576 | 3,350,103 | | 40,576,679 |
| Total capital assets being depreciated | 52,510,150 | 5,927,852 | | 58,438,002 |
| Less accumulated depreciation for | | | | |
| Buildings | (4,265,670) | (118,365) | - | (4,384,035) |
| Vehicles | (919,497) | (48,083) | - | (967,580) |
| Machinery and equipment | (2,785,985) | (262,749) | - | (3,048,734) |
| Infrastructure | (84,998) | (34,477) | - | (119,475) |
| Water/sewer assets | (9,578,060) | (879,297) | | (10,457,357) |
| Total accumulated depreciation | (17,634,210) | (1,342,971) | | (18,977,181) |
| Total capital assets being depreciated, net | 34,875,940 | 4,584,881 | | 39,460,821 |
| Business-type activities capital assets, net | \$ 44,052,454 | \$ 4,584,881 | <u>\$</u> | \$ 44,568,949 |
| Total capital assets, net | \$ 77,597,539 | \$ 3,707,240 | <u>\$</u> | \$ 77,128,627 |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Depreciation expense was charged to the functions/programs of the City as follows:

| Governmental activities | | |
|--------------------------------|-----------|-----------|
| General government | <u>\$</u> | 1,461,870 |
| Business-type activities | | |
| Water | \$ | 313,387 |
| Sewer | | 888,207 |
| Storm drain | | 141,377 |
| Total business-type activities | \$ | 1,342,971 |

E. Interfund Transfers

Interfund transfers during the year consisted of:

| | Transfer in: | | | | | | | | |
|--------------------------------------|--------------|-----------|----|---------|----|-----------|---------------|----|-----------|
| | | General | | Special | | Debt | Capital | | |
| | | Fund | F | Revenue | | Service | Projects | | Total |
| Transfers out: | | | | | | _ | | | |
| Governmental activities | | | | | | | | | |
| General Fund | \$ | - | \$ | 286,826 | \$ | 187,270 | \$ 165,000 | \$ | 639,096 |
| Special Revenue Fund | | 807,096 | | 8,099 | | - | 113,080 | | 928,275 |
| Northwest Urban Renewal District | | 200,376 | | 19,393 | | 853,450 | - | | 1,073,219 |
| Cheadle Lake Urban Renewal District | | 75,111 | | 6,946 | | - | - | | 82,057 |
| North Gateway Urban Renewal District | | 78,611 | | 8,549 | | - | - | | 87,160 |
| Capital Projects Fund | _ | | | 44,640 | _ | | | | 44,640 |
| Total governmental activities | \$ | 1,161,194 | \$ | 374,453 | \$ | 1,040,720 | \$ 278,080 | \$ | 2,854,447 |
| Business-type activities | | | | | | | | | |
| Enterprise Fund | \$ | 1,610,453 | \$ | 541,814 | \$ | 770,212 | \$ 237,000 | \$ | 3,159,479 |

Interfund transfers in balance with interfund transfers out. Transfers are made to cover salary and benefits costs as well as for future capital improvements and debt service requirements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

F. Intefund Balances

At June 30, 2016, interfund balances consisted of the following:

| | Pay | yable Fund |
|-------------------------|-----|------------|
| | N | . Gateway |
| | Urb | an Renewal |
| Receivable Fund: | | |
| Governmental activities | | |
| Capital Projects Fund | \$ | 2,101,992 |

Interfund balances represent charges for system development charges.

G. Compensated Absences

The following is a summary of compensated absences transactions for the year:

| | Beginning Balance | | Additions Red | | | Reductions | | Ending Balance | |
|---|----------------------|---------|---------------|--------|----|------------|----|-------------------|--|
| Governmental activities Compensated absences | \$ | 530,398 | \$ | 60,834 | \$ | | \$ | 591,232 | |
| Business-type activities Compensated absences | \$ | 44,595 | \$ | 7,684 | \$ | <u>-</u> | \$ | 52,279 | |

The General and Enterprise Funds have traditionally been used to liquidate compensated absence liabilities.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

H. Long-Term Liabilities

1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year:

| | Interest | | Original | Beginning | | | Ending | Due Within |
|-------------------------------------|----------|----|------------|---------------|---------------|---------------|---------------|--------------|
| | Rate | | Amount | Balance | Additions | Reductions | Balance | One Year |
| Governmental activities | | | | | | | | |
| <u>Bonds</u> | | | | | | | | |
| General Obligation Bonds | | | | | | | | |
| 2007 Refunding | 4-5% | \$ | 19,970,000 | \$ 15,245,000 | \$ - | \$ 13,700,000 | \$ 1,545,000 | \$ 830,000 |
| NW Urban Renewal District | | | | | | | | |
| 2010 Refunding | 2-3.5% | | 3,310,000 | 1,780,000 | - | 330,000 | 1,450,000 | 345,000 |
| 2015 GO Refunding | 1.65-5% | | 15,185,000 | - | 15,185,000 | 440,000 | 14,745,000 | 345,000 |
| 2013 Full Faith & Credit | 2-4% | | 15,235,000 | 13,760,000 | - | 855,000 | 12,905,000 | 870,000 |
| 2002 Pension Obligation Bonds | 2-7.36% | | 2,081,188 | 1,579,237 | - | 32,796 | 1,546,441 | 33,687 |
| Bond premiums | - | | 1,896,388 | 397,152 | 1,438,136 | 150,395 | 1,684,893 | |
| Total bonds | | | 57,677,576 | 32,761,389 | 16,623,136 | 15,508,191 | 33,876,334 | 2,423,687 |
| Notes Payable | | | | | | | | |
| N. Gateway Urban Renewal District | | | | | | | | |
| Samaritan Health Services | 6% | | 1,922,561 | 780,286 | 897,322 | 52,019 | 1,625,589 | 114,216 |
| Cheadle Lake Urban Renewal District | | | | | | | | |
| McKinney Apartments | 12% | | 355,000 | 291,597 | - | 291,597 | - | - |
| General Fund | | | | | | | | |
| Special Public Works Fund | 3-5.25% | | 1,779,833 | 1,390,185 | - | 73,074 | 1,317,111 | 78,597 |
| NW Urban Renewal District | | | | | | | | |
| Special Public Works Fund | 4-4.375% | _ | 3,677,462 | 2,893,116 | | 120,511 | 2,772,605 | 126,331 |
| Total notes | | | 7,734,856 | 5,355,184 | 897,322 | 537,201 | 5,715,305 | 319,144 |
| Total governmental activities | | \$ | 65,412,432 | \$ 38,116,573 | \$ 17,520,458 | \$ 16,045,392 | \$ 39,591,639 | \$ 2,742,831 |
| Business-type activities | | | | | | | | |
| Revenue Bonds | | | | | | | | |
| 2010 Wastewater Refunding | 2-3.75% | \$ | 7,010,000 | \$ 5,325,000 | \$ - | \$ 400,000 | \$ 4,925,000 | 415,000 |
| Bond premiums | - | | 267,850 | 207,584 | | 13,392 | 194,192 | |
| Total bonds | | | 7,277,850 | 5,532,584 | - | 413,392 | 5,119,192 | 415,000 |
| 2007 Cannibal Project note | 4% | | 4,311,575 | 2,510,139 | - | 2,510,139 | - | - |
| 2009 Wastewater DEQ loan | 2.93% | _ | 900,000 | 695,449 | | 40,837 | 654,612 | 42,042 |
| Total business-type activities | | \$ | 12,489,425 | \$ 8,738,172 | \$ - | \$ 2,964,368 | \$ 5,773,804 | \$ 457,042 |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

2. Governmental Activity 2007 General Obligation Refunding Bonds

General obligation bonds are direct obligations that pledge the full faith and credit of the City and are payable from ad valorem debt service levy proceeds. The 2007 Refunding Bonds were issued to prepay or partially prepay three outstanding general obligation bond issues. The bonds are payable on June 1 and December 1 of each year. Interest is variable over a fixed schedule, set out at the issuance date. The City's outstanding general obligation bonds represent funding primarily for capital projects. The Debt Service Fund has been used to liquidate the general obligation debt. Loan #LEBGO2007, final maturity in 2027, interest 4%-5%, original issue amount \$19,970,000.

3. Governmental Activity NW Urban Renewal District 2010 General Obligation Refunding Bonds

On November 2, 2010, the City issued general obligation bonds of \$3,310,000 (par value) with interest rates of 2% to 3.5% to advance refund the portion of the Series 2000 general obligation bonds maturing December 1, 2010, with interest rates of 5.75% to 6%, and a par value of \$3,420,000. All defeased bonds have been paid in full. As a result of the advance refunding, the City reduced its total debt service requirements by \$658,966, which resulted in an economic gain (difference between present value of the debt service payments on the old and new debt) of \$431,283. Interest is variable over a fixed schedule, set out at the issuance date. The bonds are payable on June 1 and December 1 of each year. The NW Urban Renewal District Fund has been used to liquidate the debt. Loan #LebanonUR10, final maturity 2020.

4. Governmental Activity Pension Obligation Bonds

The City issued the 2002 pension obligation bonds for the purpose of funding the City's portion of the PERS Unfunded Actuarial Liability (UAL). Interest is fixed and ranges between 2% and 7.36%. Interest rates increase in accordance with the original bond agreements. Interest is due semiannually on June 1 and December 1. The Debt Service Fund has been used to liquidate the debt. Loan #PERS, final maturity 2028, original issue amount \$2,081,188.

5. Governmental Activity Note Payable - Samaritan Health Services

The City signed the note payable in 2009 to finance the purchase of infrastructure additions in the North Gateway Urban Renewal District. The note calls for annual payments on February 14. The North Gateway Urban Renewal District Fund has been used to liquidate the note payable. Final maturity 2030, interest at 6%, original issue amount \$1,025,239.

6. Governmental Activity Note Payable - General Fund Special Public Works

The City signed the note payable in 2009 to complete various capital projects. The note calls for annual payments on December 1. The General Fund has been used to liquidate the note payable. Loan #B07002, final maturity 2028, interest 3%-5.25%, original issue amount \$1,779,833.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

7. Governmental Activity Note Payable - NW Urban Renewal District Special Public Works Fund

The City signed the note payable on May 1, 2007. The funds were used for urban renewal projects. Interest rates increase in accordance with the original debt agreements. Interest is due annually on December 1. The NW Urban Renewal District Fund has been used to liquidate the note payable. Loan #B05003, final maturity 2031, interest 4%-4.375%, original issue amount \$3,677,462.

8. Governmental Activity - 2015 GO Refunding Series

On August 13, 2015, the City issues general obligation bonds of \$15,185,000 (par value) with interest rates of 1.65% to 5% to advance refund the portion of the Series 2007 general obligation bonds maturing June 1, 2018 through June 1, 2027 with interest rates of 4% to 5% and a par value of \$12,940,000. The Series 2007 bonds mature on June 1, 2027 and are callable on June 1, 2017. The Series 2015 bonds were issued at a premium of \$1,438,136, and, after paying issuance costs of \$184,466, the net proceeds were \$16,432,331. The net proceeds from the issuance of the Series 2015 bonds were used to purchase state and local government securities, which were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the Series 2007 bonds are called on June 1, 2017. The Series 2015 issue was also used to refund the 2007 Siemens Cannibal loan with a par value of \$2,448,618 and an interest rate of 4%.

As a result of the advance refunding, the City reduced its total debt service requirements by \$1,240,926, which resulted in an economic gain (difference between present value of the debt service payments on the old and new debt) of \$1,077,133.

9. Governmental Activity 2013 Full Faith & Credit Bonds Payable

On July 31, 2013, the City issued full faith and credit bonds of \$15,235,000 (par value) with interest rates of 2% to 4% to pay contractual obligations related to urban renewal projects, and to advance refund the 2003 wastewater bonds maturing August 30, 2013, with interest rates of 3.625% to 4.125%, and a par value of \$1,770,000. The 2013 bonds were also used to advance refund the 2004 special water revenue refunding bonds maturing October 1, 2013, with interest rates of 3.6% to 4.2%, and a part value of \$1,730,000. All defeased bonds have been paid in full.

As a result of the advance refunding, the City reduced its total debt service requirements by \$218,573, which resulted in an economic gain (difference between present value of the debt service payments on the old and new debt) of \$215,086. Interest is variable over a fixed schedule, set out at the issuance date. The bonds are payable on June 30 and December 31 of each year. The Debt Service Fund has been used to liquidate the debt. Loan #LebanonFFC2013, final maturity 2028.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

10. Governmental Activity Future Maturities of Bonds Payable

| Year Ending | Bonds | | | | | |
|-------------|---------------|--------------|---------------|--|--|--|
| June 30 | Principal | Interest | Total | | | |
| 2017 | \$ 2,423,687 | \$ 1,301,997 | \$ 3,725,684 | | | |
| 2018 | 2,582,872 | 1,226,538 | 3,809,410 | | | |
| 2019 | 2,738,233 | 1,156,471 | 3,894,704 | | | |
| 2020 | 2,881,649 | 1,061,620 | 3,943,269 | | | |
| 2021 | 2,830,000 | 903,714 | 3,733,714 | | | |
| 2022-2026 | 13,980,000 | 2,962,165 | 16,942,165 | | | |
| 2027-2028 | 4,755,000 | 282,308 | 5,037,308 | | | |
| Total | \$ 32,191,441 | \$ 8,894,813 | \$ 41,086,254 | | | |

11. Governmental Activity Future Maturities of Notes Payable

| Year Ending | Notes | | | | | |
|-------------|-------|-----------|----|-----------|----|-----------|
| June 30 | I | Principal |] | Interest | | Total |
| 2017 | \$ | 319,144 | \$ | 261,444 | \$ | 580,588 |
| 2018 | | 331,486 | | 247,302 | | 578,788 |
| 2019 | | 343,948 | | 232,843 | | 576,791 |
| 2020 | | 356,803 | | 217,611 | | 574,414 |
| 2021 | | 375,107 | | 201,413 | | 576,520 |
| 2022-2026 | | 2,155,528 | | 732,367 | | 2,887,895 |
| 2027-2031 | | 1,598,465 | | 237,279 | | 1,835,744 |
| 2032 | | 234,824 | | 10,274 | | 245,098 |
| Total | \$ | 5,715,305 | \$ | 2,140,533 | \$ | 7,855,838 |

12. Business-Type Activity 2003 Wastewater Revenue Refunding Bonds

On October 3, 2003, the City issued revenue refunding bonds of \$3,775,000 (par value) with interest rates of 2% to 4.125% to advance refund the portion of the Series 2000 revenue bonds maturing December 1, 2003 and June 1, 2004, with a par value of \$3,840,000. All defeased bonds have been paid in full. Interest is variable over a fixed schedule, set out at the issuance date. The bonds are payable on June 1 and December 1 of each year. The Enterprise Fund has been used to liquidate the debt. The bonds were defeased by the 2013 full faith and credit bonds, and paid in full on August 30, 2013. Loan #Lebwaste03.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

13. Business-Type Activity 2010 Wastewater Revenue Refunding Bonds

On October 13, 2010, the City issued wastewater revenue refunding bonds of \$7,010,000 (par value) with interest rates of 2% to 3.75% to advance refund the portion of the Series 2000 wastewater revenue bonds maturing November 12, 2010, with interest rates of 5.25% to 5.7%, and a par value of \$2,140,000. All defeased bonds have been paid in full. Interest is variable over a fixed schedule, set out at the issuance date. The bonds are payable on March 1 and September 1 of each year. The Enterprise Fund has been used to liquidate the debt. Loan #LebanonWW10, final maturity 2031.

14. Business-Type Activity Note Payable - Cannibal Project

The note payable was signed in 2007 to finance wastewater system projects. The note calls for semiannual payments on June 27 and December 27. The Enterprise Fund has been used to liquidate the debt. Loan #Siemens, final maturity 2022, interest 4.087%, original issue amount \$4,311,575. For fiscal year 2016, ended June 30, 2016, based on the Financing Agreement dated December 27, 2007, between the City of Lebanon, OR and Siemens Financial Services, Inc. net revenue was \$4,753,223 and annual debt service was \$1,423,053. The ratio of net revenue to annual debt service for fiscal year 2016 is 3.34, and is therefore in compliance with the provisions of section 12.5 of the Financing Agreement. The Note Payable was paid in full as disclosed in #8 above.

15. Business-Type Activity Loan Payable - DEQ

The loan payable was signed in 2009 to pay the cost of wastewater improvement projects. The loan is backed by utility revenues. The loan calls for semiannual payments on April 1 and October 1. The Enterprise Fund has been used to liquidate the debt. Loan #R56200, final maturity 2029, interest 2.93%, original issue amount \$900,000.

16. Business-Type Activity Future Maturities of Bonds Payable

| Year Ending | Bonds | | | | |
|-------------|--------------|--------------|--------------|--|--|
| June 30 | Principal | Interest | Total | | |
| 2017 | \$ 415,000 | \$ 195,450 | \$ 610,450 | | |
| 2018 | 435,000 | 178,850 | 613,850 | | |
| 2019 | 445,000 | 161,450 | 606,450 | | |
| 2020 | 460,000 | 143,650 | 603,650 | | |
| 2021 | 235,000 | 125,250 | 360,250 | | |
| 2022-2026 | 1,325,000 | 467,936 | 1,792,936 | | |
| 2027-2031 | 1,610,000 | 185,440 | 1,795,440 | | |
| Total | \$ 4,925,000 | \$ 1,458,026 | \$ 6,383,026 | | |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

17. Legal Debt Limit

The City's legal annual debt service limit related to general obligation bonds (as defined by Oregon Revised Statute 478.410) as of June 30, 2016 was approximately \$37,898,785. The City's legal debt service limit is 3% of the real market value of property within the City.

IV. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

B. Commitments

The City has entered into an agreement with Samaritan Health Services under which the City will repay amounts invested by Samaritan Health Services to improve or add infrastructure within the North Gateway Urban Renewal District. The total costs allowed to be repaid under the agreement are \$5,105,900. Improvements must be in place no later than 2029. Amounts invested by Samaritan Health Services are added to an existing loan agreement as described in Note III-G. As of June 30, 2016, \$1,922,561 had been invested under the agreement.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

C. Retirement Plans

1. Oregon Public Employees Retirement System

General Information about the Pension Plan

Name of Pension Plan

The Oregon Public Employees Retirement System (PERS) consists of a single cost-sharing multiple-employer defined benefit plan.

Description of Benefit Terms

Plan Benefits - PERS Pension (Chapter 238)

Plan benefits of the System are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A

PERS Pension

The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- Member was employed by a PERS employer at the time of death
- Member died within 120 days after termination of PERS-covered employment
- Member died as a result of injury sustained while employed in a PERS-covered
- Member was on an official leave of absence from a PERS-covered job at the time of death

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for a either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining monthly benefit.

Benefit Changes after Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit.

OPSRP Pension Program (OPSRP DB)

Pension Benefits

The ORS Chapter 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003.

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age: police and fire – 1.8 percent is multiplied by the number of years of service and the final average salary.

Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which the termination becomes effective.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit.

Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation, which became effective July 1, 2015. The State of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced.

Employer contributions for the year ended June 30, 2016 were \$595,431.

Pension Plan Comprehensive Annual Financial Report (CAFR)

Oregon PERS produces an independently audited CAFR which can be found at: http://www.oregon.gov/pers/Pages/section/financial_reports/financials.aspx

Actuarial Valuations

The employer contribution rates effective July 1, 2015, through June 30, 2017, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 16 years.

Actuarial Methods and Assumptions:

| Valuation Date | December 31, 2013 |
|---------------------------------------|---|
| Actuarial Cost Method | Entry Age Normal |
| Amortization Method | Amortized as a level percentage of payroll: Tier One/Tier Two UAL (20 year) and OPSRP pension UAL (16 year) amortization periods are closed |
| Equivalent Single Amortization Period | 20 years |
| Asset Valuation Method | Market Value of Assets |
| Actuarial Assumptions: | |
| Inflation Rate | 2.75 percent |
| Investment Rate of Return | 7.75 percent |
| Projected Salary Increases | 3.75 percent |

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years.

Discount Rate

The discount rate used to measure the total pension liability/asset was 7.75 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability or asset.

Pension Liabilities or Assets, Pension Expense or Credit, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the City reported a liability of \$3,914,823 for its proportionate share of the net pension liability. The net pension liability was measured at June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2015 the City's proportion was 0.06818513%.

For the year ended June 30, 2016, the City recognized pension expense of \$3,804,944. At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows | | Deferred Inflows | |
|--|-------------------|--------------|------------------|-----------|
| | of | of Resources | | Resources |
| Differences between expected and actual | | | | |
| experience | \$ | 211,107 | \$ | - |
| Net difference between projected and actual | | | | |
| earnings on investments | | - | | 820,636 |
| Changes in proportionate share | | 64,308 | | - |
| Differences between employer contributions | | | | |
| and employer's proportionate share of system | | | | |
| contributions | | | | 271,868 |
| Total (prior to post-MD contributions) | | 275,415 | | 1,092,504 |
| Contributions subsequent to the MD | | 595,431 | | |
| Total | \$ | 870,846 | \$ | 1,092,504 |
| Net Deferred Outflows/(Inflow) of Resources | | | \$ | (221,658) |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Amounts reported as deferred outflows or inflows of resources related to pension will be recognized in pension expense (credit) as follows:

| | Deferred | | |
|---------------------|------------------|--------------------|--|
| | Outflo | w/(Inflow) of | |
| | Resource | es (prior to post- | |
| | measurement date | | |
| Year ended June 30: | con | tributions) | |
| | | _ | |
| 2017 | \$ | (392,129) | |
| 2018 | \$ | (392,129) | |
| 2019 | \$ | (392,129) | |
| 2020 | \$ | 356,488 | |
| 2021 | \$ | 2,812 | |

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.75 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a higher discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

City's proportionate share of the net pension liability (asset):

| 1 | .% Decrease | rease Discount Rate | | Discount Rate | | | 1% Increase | |
|----|-------------|---------------------|-----------|---------------|-----------|--|-------------|--|
| | (6.75%) | | (7.75%) | |) (7.75%) | | (8.75%) | |
| \$ | 9,448,279 | \$ | 3,914,823 | \$ | (748,427) | | | |

Plan Changes Reflected

The Oregon Supreme Court decision in *Moro v. State of Oregon* (issued on April 30, 2015) occurred after the December 31, 2013 valuation date but affected the plan provisions reflected for financial reporting purposes. The *Moro* decision modified the COLA-related changes of Senate Bills 822 and 861, creating a blended COLA for members who earned service both before and after the effective dates of the legislation.

For GASB 67 and GASB 68, the benefits valued in the Total Pension Liability or Asset are required to be in accordance with the benefit terms legally in effect as of the relevant fiscal year end for the PERS system. Due to the timing of the Supreme Court decision, this means the

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

COLA change due to *Moro* is reflected in the June 30, 2015 Total Pension Liability, but was not reflected in the June 30, 2014 Total Pension Liability. The increase in the Total Pension Liability resulting from the *Moro* decision was measured at June 30, 2015. To reflect the *Moro* decision, the blended COLA based on creditable service before and after the effective dates of the legislation was estimated. This approach is consistent with OAR 459-005-0510, adopted by the PERS board in September 2015.

Changes Subsequent to the Measurement Date

As described above, GASB 68 requires the Total Pension Liability or Asset to be determined based on the benefit terms in effect at the Measurement Date. Any changes to benefit terms that occurs after that date are reflected in amounts reported for the subsequent Measurement Date. However, paragraph 80f of GASB 68 requires employers to briefly describe any changes between the Measurement Date and the employer's reporting date that are expected to have a significant effect on the employer's share of the collective Net Pension Liability or Asset, along with an estimate of the resulting change, if available.

We are not aware of any changes subsequent to the June 30, 2015 measurement date that meet this requirement.

2. Deferred Compensation Plan

The City has authorized a deferred compensation plan to be made available to its employees wherein they may execute an individual agreement with the City for amounts earned by them, not to be paid until a future date when they are terminated by reason of death, permanent disability, retirement, or separation. The deferred compensation plan is authorized under Internal Revenue Code (IRC) Section 457 and has been approved by the Internal Revenue Service. Under the plan document, the City has a fiduciary responsibility to administer the plan in accordance with the requirements of IRC Section 457. The City has no liability for any losses that may be incurred under the plan.

D. Bargaining Unit

At June 30, 2016, the City had a total of approximately 82.893 FTE employees. Of this total, approximately 75% are represented by unions. The union agreement with AFSCME was ratified on May 11, 2016 and extends through June 30, 2019. The union agreement with Teamsters was ratified on July 16, 2015 and extends through June 30, 2017.

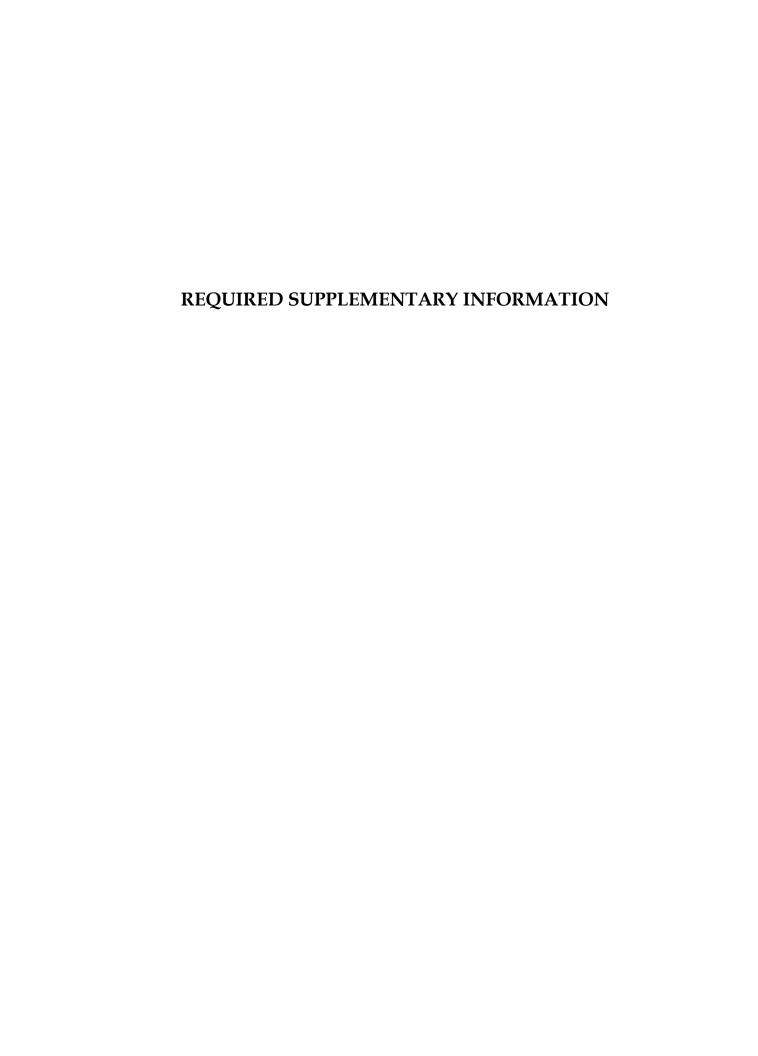
NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

E. Subsequent Events

Subsequent to year end, the City approved the issuance of Water Bonds in the amount of \$21,000,000.

Management has evaluated subsequent events through February 22, 2017, which was the date that the financial statements were available to be issued.



SCHEDULES OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) AND CITY CONTRIBUTIONS

OREGON PERS SYSTEM

Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)

| | 2016 | 2015 | | |
|--|-----------------|-------------------|--|--|
| City's proportion of the net pension liability (asset) | 0.06818513% | 0.06443958% | | |
| City's proportionate share of the net pension liability (asset) | \$ 3,914,823 | \$ (1,460,660) | | |
| City's covered-employee payroll | \$ 5,358,045 | \$ 5,261,418 | | |
| City's proportionate share of the net pension liability (asset) as a percentage | | | | |
| of its covered-employee payroll | 73% | -28% | | |
| Plan fiduciary net position as a percentage of the total pension liability (asset) | 91.88% | 103.59% | | |
| Schedule of City Contributions | | | | |
| | 2016 | 2015 | | |
| Contractually required contribution | \$ 595,431 | \$ 457,865 | | |
| Contributions in relation to the contractually required contribution | (595,431) | (457,865) | | |
| Contribution deficiency (excess) | \$ - | \$ | | |
| City's covered-employee payroll | \$ 5,166,314 | \$ 5,093,951 | | |
| Contributions as a percentage of covered-employee payroll | 12% | 9% | | |

CITY OF LEBANON

Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended June 30, 2016

| | | | Variance with | | | |
|--------------------------------------|----------------|--------------|---------------|--------------|-------------|--------------|
| | Original Final | | Final Budget | Budget | | GAAP |
| | Budget | Budget | Over (Under) | Basis | Adjustments | Basis |
| REVENUES | | | | | | |
| Property taxes | \$ 4,075,000 | \$ 4,075,000 | \$ 125,375 | \$ 4,200,375 | \$ - | \$ 4,200,375 |
| Licenses and permits | 2,119,192 | 2,119,192 | (18,510) | 2,100,682 | - | 2,100,682 |
| Fines and forfeits | 438,300 | 438,300 | (22,200) | 416,100 | - | 416,100 |
| Intergovernmental | 417,000 | 487,179 | (71,522) | 415,657 | - | 415,657 |
| Charges for services | 3,000 | 3,000 | (1,498) | 1,502 | - | 1,502 |
| Miscellaneous | 129,500 | 129,500 | 149,144 | 278,644 | | 278,644 |
| Total revenues | 7,181,992 | 7,252,171 | 160,789 | 7,412,960 | | 7,412,960 |
| EXPENDITURES | | | | | | |
| Current | | | | | | |
| Administration and economic dev. | 381,601 | 390,601 | (30,012) | 360,589 | (10,374) | 350,215 |
| Human resources | 121,316 | 121,316 | (6,028) | 115,288 | (1,070) | 114,218 |
| City attorney | 159,050 | 159,050 | (16,354) | 142,696 | - | 142,696 |
| Planning | 223,575 | 289,780 | (25,235) | 264,545 | (9,036) | 255,509 |
| Engineering | 1,184,228 | 1,184,228 | (40,771) | 1,143,457 | - | 1,143,457 |
| Parks | 550,554 | 550,554 | (30,044) | 520,510 | (37,811) | 482,699 |
| Finance | 593,101 | 593,101 | (47,826) | 545,275 | (8,945) | 536,330 |
| Legislative | 220,632 | 237,632 | (33,608) | 204,024 | (26,456) | 177,568 |
| Library | 581,417 | 583,917 | (30,204) | 553,713 | (65,675) | 488,038 |
| Municipal court | 299,109 | 299,109 | (12,076) | 287,033 | (29,194) | 257,839 |
| Police | 5,014,358 | 5,053,008 | (446,246) | 4,606,762 | (250,262) | 4,356,500 |
| Senior and disabled services | 253,833 | 253,833 | (11,649) | 242,184 | (30,245) | 211,939 |
| Non-departmental | 1,500,686 | 1,437,510 | (707,930) | 729,580 | (339,044) | 390,536 |
| Capital outlay | - | - | - | - | 31,808 | 31,808 |
| Debt service | | | | | 137,208 | 137,208 |
| Total expenditures | 11,083,460 | 11,153,639 | (1,437,983) | 9,715,656 | (639,096) | 9,076,560 |
| Excess (deficiency) of revenues | | | | | | |
| over (under) expenditures | (3,901,468) | (3,901,468) | 1,598,772 | (2,302,696) | 639,096 | (1,663,600) |
| OTHER FINANCING SOURCES (USES) | | | | | | |
| Transfers in | 2,701,468 | 2,701,468 | 70,179 | 2,771,647 | - | 2,771,647 |
| Transfers out | - | - | - | - | (639,096) | (639,096) |
| Total other financing sources (uses) | 2,701,468 | 2,701,468 | 70,179 | 2,771,647 | (639,096) | 2,132,551 |
| Net change in fund balance | (1,200,000) | (1,200,000) | 1,668,951 | 468,951 | - | 468,951 |
| Fund balance - beginning | 1,200,000 | 1,200,000 | 635,474 | 1,835,474 | | 1,835,474 |
| Fund balance - ending | <u>\$ -</u> | <u>\$ -</u> | \$ 2,304,425 | \$ 2,304,425 | \$ - | \$ 2,304,425 |

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

SPECIAL REVENUE FUND

For the Year Ended June 30, 2016

| | | Variance with | | | Actual | | | | | | | |
|------------------------------------|----------------|---------------|------|---------------------|--------|-------------|----|-----------|-----|-----------|----|-----------|
| | Original Final | | Fina | Final Budget Budget | | | | | | GAAP | | |
| | 1 | Budget | | Budget | Ove | er (Under) | | Basis | Adj | justments | | Basis |
| REVENUES | | | | | | | | | | | | |
| Taxes and assessments | \$ | 200,940 | \$ | 200,940 | \$ | 5,030 | \$ | 205,970 | \$ | - | \$ | 205,970 |
| Licenses and permits | | 255,200 | | 255,200 | | 274,214 | | 529,414 | | - | | 529,414 |
| Intergovernmental | | 2,175,184 | | 2,175,184 | | (514,673) | | 1,660,511 | | - | | 1,660,511 |
| Charges for services | | 10,500 | | 10,500 | | 4,146 | | 14,646 | | - | | 14,646 |
| Miscellaneous | | 173,500 | _ | 182,000 | | 39,379 | _ | 221,379 | | | | 221,379 |
| Total revenues | | 2,815,324 | | 2,823,824 | | (191,904) | | 2,631,920 | | - | | 2,631,920 |
| EXPENDITURES | | | | | | | | | | | | |
| Current | | | | | | | | | | | | |
| City facilities repair | | 831 | | 831 | | - | | 831 | | (831) | | - |
| Motel tax | | 204,190 | | 516,143 | | (360,421) | | 155,722 | | (27,903) | | 127,819 |
| Youth court | | 5,000 | | 5,000 | | (5,000) | | - | | - | | - |
| Police reserves | | 21,000 | | 21,432 | | (11,411) | | 10,021 | | - | | 10,021 |
| Gazebo donations | | 40,000 | | 40,000 | | (38,800) | | 1,200 | | - | | 1,200 |
| Building inspection | | 480,099 | | 496,411 | | (159,771) | | 336,640 | | (204,062) | | 132,578 |
| Park enterprise | | 118,750 | | 118,750 | | (61,443) | | 57,307 | | (5,000) | | 52,307 |
| Parks grant | | 400,000 | | 408,500 | | (236,594) | | 171,906 | | (163,406) | | 8,500 |
| Geographic information services | | 201,000 | | 201,000 | | (73,009) | | 127,991 | | (102,029) | | 25,962 |
| Information systems service | | 761,674 | | 781,074 | | (50,604) | | 730,470 | | (132,835) | | 597,635 |
| Custodial and maintenance services | | 144,909 | | 144,909 | | (28,265) | | 116,644 | | (16,992) | | 99,652 |
| Foot and Bike path | | 47,679 | | 47,679 | | (39,068) | | 8,611 | | (8,611) | | - |
| Engineering improvements permits | | 154,000 | | 154,000 | | (82,450) | | 71,550 | | (70,898) | | 652 |
| Streets | | 1,007,243 | | 1,007,243 | | (1,286) | | 1,005,957 | | (328,153) | | 677,804 |
| Storm drainage | | 82,690 | | - | | - | | - | | - | | - |
| School resource officer | | 86,646 | | 86,646 | | (6,501) | | 80,145 | | (80,145) | | - |
| Dial-A-Bus | | 270,888 | | 270,888 | | (39,220) | | 231,668 | | (37,835) | | 193,833 |
| STP streets | | 565,254 | | 565,254 | | (272,910) | | 292,344 | | (292,344) | | - |
| Gills landing | | 10,720 | | 10,720 | | (2,673) | | 8,047 | | - | | 8,047 |
| Capital outlay | | | _ | | | <u>-</u> | _ | <u>-</u> | | 542,769 | _ | 542,769 |
| Total expenditures (1) | | 4,602,573 | _ | 4,876,480 | | (1,469,426) | _ | 3,407,054 | | (928,275) | _ | 2,478,779 |

(1) appropriation level

(Continued)

CITY OF LEBANON

Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

SPECIAL REVENUE FUND

For the Year Ended June 30, 2016

(Continued)

| | | | Variance with | | Actual | | |
|--------------------------------------|----------------|-------------|---------------|--------------|-------------|--------------|--|
| | Original Final | | Final Budget | Budget | | GAAP | |
| | Budget | Budget | Over (Under) | Basis | Adjustments | Basis | |
| Excess (deficiency) of revenues | | | | | | | |
| over (under) expenditures | (1,787,249) | (2,052,656) | 1,277,522 | (775,134) | 928,275 | 153,141 | |
| OTHER FINANCING SOURCES (USES) | | | | | | | |
| Transfers in | 1,127,624 | 1,350,366 | (434,099) | 916,267 | - | 916,267 | |
| Transfers out | | | | _ | (928,275) | (928,275) | |
| Total other financing sources (uses) | 1,127,624 | 1,350,366 | (434,099) | 916,267 | (928,275) | (12,008) | |
| Net change in fund balance | (659,625) | (702,290) | 843,423 | 141,133 | - | 141,133 | |
| Fund balance - beginning | 659,625 | 702,290 | 452,710 | 1,155,000 | | 1,155,000 | |
| Fund balance - ending | \$ - | \$ - | \$ 1,296,133 | \$ 1,296,133 | \$ - | \$ 1,296,133 | |

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

NORTHWEST URBAN RENEWAL DISTRICT

For the Year Ended June 30, 2016

| | Original and Final Budget | | Variance with | | | Actual | | | | |
|--------------------------------------|---------------------------------|-------------|---------------|-------------|-------|-------------|-------------|-------------|-------|-------------|
| | | | Fi | nal Budget | | Budget | | | | GAAP |
| | | | Ov | er (Under) | Basis | | Adjustments | | Basis | |
| REVENUES | | | | | | _ | | _ | | |
| Property taxes | \$ | 2,447,890 | \$ | 58,166 | \$ | 2,506,056 | \$ | - | \$ | 2,506,056 |
| Miscellaneous | _ | 5,000 | _ | 33,885 | _ | 38,885 | _ | | | 38,885 |
| Total revenues | | 2,452,890 | | 92,051 | | 2,544,941 | | - | | 2,544,941 |
| EXPENDITURES | | | | | | | | | | |
| Current | | | | | | | | | | |
| NW Lebanon urban renewal district | | 4,570,348 | | (386,298) | | 4,184,050 | | (4,084,050) | | 100,000 |
| NW Lebanon urban renewal bonds | | 632,542 | | (632,542) | | - | | - | | - |
| Capital outlay | | - | | - | | - | | 2,378,289 | | 2,378,289 |
| Debt service | | | | | | | | 632,542 | | 632,542 |
| Total expenditures | | 5,202,890 | | (1,018,840) | | 4,184,050 | | (1,073,219) | | 3,110,831 |
| Excess (deficiency) of revenues | | | | | | | | | | |
| over (under) expenditures | | (2,750,000) | | 1,110,891 | | (1,639,109) | | 1,073,219 | | (565,890) |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | |
| Transfers out | _ | | _ | <u>-</u> | _ | | _ | (1,073,219) | | (1,073,219) |
| Total other financing sources (uses) | _ | | | | _ | <u>-</u> | _ | (1,073,219) | | (1,073,219) |
| Net change in fund balance | | (2,750,000) | | 1,110,891 | | (1,639,109) | | - | | (1,639,109) |
| Fund balance - beginning | | 3,164,492 | | (675,025) | | 2,489,467 | | | | 2,489,467 |
| Fund balance - ending | \$ | 414,492 | \$ | 435,866 | \$ | 850,358 | \$ | _ | \$ | 850,358 |

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

CHEADLE LAKE URBAN RENEWAL DISTRICT

For the Year Ended June 30, 2016

| | Original and | | Vari | Variance with | | | | | | | |
|-------------------------------------|--------------|-----------|--------------|---------------|-------|----------|-------------|-----------|---------------|----------|--|
| | | Final | Final Budget | | | Budget | | | GAAP Basis | | |
| | | Budget | Ove | er (Under) | Basis | | Adjustments | | | | |
| REVENUES | | | | | | | | | | | |
| Property taxes | \$ | 326,000 | \$ | 28,414 | \$ | 354,414 | \$ | - | \$ | 354,414 | |
| Miscellaneous | | 500 | | 988 | | 1,488 | | <u>-</u> | | 1,488 | |
| Total revenues | | 326,500 | | 29,402 | | 355,902 | | - | | 355,902 | |
| EXPENDITURES | | | | | | | | | | | |
| Current | | | | | | | | | | | |
| Cheadle Lake urban renewal district | | 516,500 | | (84,015) | | 432,485 | | (145,460) | | 287,025 | |
| Debt service | | | | | | | | 63,403 | | 63,403 | |
| Total expenditures | | 516,500 | | (84,015) | | 432,485 | | (82,057) | _ | 350,428 | |
| Excess (deficiency) of revenues | | | | | | | | | | | |
| over (under) expenditures | | (190,000) | | 113,417 | | (76,583) | | 82,057 | | 5,474 | |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | | |
| Transfers out | | | | <u>-</u> | | | | (82,057) | | (82,057) | |
| Net change in fund balance | | (190,000) | | 113,417 | | (76,583) | | - | | (76,583) | |
| Fund balance - beginning | | 190,000 | | 36,504 | | 226,504 | | <u>-</u> | | 226,504 | |
| Fund balance - ending | \$ | _ | \$ | 149,921 | \$ | 149,921 | \$ | _ | \$ | 149,921 | |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

NORTH GATEWAY URBAN RENEWAL DISTRICT

| | Original and | Variance with | Actual | | | | | |
|--------------------------------------|--------------|----------------|----------------|-------------|----------------|--|--|--|
| | Final | Final Budget | Budget | | GAAP | | | |
| | Budget | Over (Under) | Basis | Adjustments | Basis | | | |
| REVENUES | | | | | | | | |
| Property taxes | \$ 359,000 | \$ 205,498 | \$ 564,498 | \$ - | \$ 564,498 | | | |
| Miscellaneous | 300 | 2,268 | 2,568 | | 2,568 | | | |
| Total revenues | 359,300 | 207,766 | 567,066 | - | 567,066 | | | |
| EXPENDITURES | | | | | | | | |
| North gateway urban renewal district | 527,300 | 801,958 | 1,329,258 | (183,809) | 1,145,449 | | | |
| Debt service | | | | 96,649 | 96,649 | | | |
| Total expenditures | 527,300 | 801,958 | 1,329,258 | (87,160) | 1,242,098 | | | |
| Excess (deficiency) of revenues | | | | | | | | |
| over (under) expenditures | (168,000) | (594,192) | (762,192) | 87,160 | (675,032) | | | |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers out | | | | (87,160) | (87,160) | | | |
| Net change in fund balance | (168,000) | (594,192) | (762,192) | - | (762,192) | | | |
| Fund balance (deficit) - beginning | 168,000 | (1,050,552) | (882,552) | | (882,552) | | | |
| Fund balance (deficit) - ending | <u>\$</u> | \$ (1,644,744) | \$ (1,644,744) | \$ | \$ (1,644,744) | | | |

OTHER SUPPLEMENTARY INFORMATION

INDIVIDUAL FUND SCHEDULES

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

DEBT SERVICE FUND

| | | | | | Va | riance with | | | A | ctual | |
|--------------------------------------|----|-------------|----|-------------|----|--------------|----|--------------|------|----------|-----------------|
| | | Original | | Final | Fi | nal Budget | | Budget | | | GAAP |
| | | Budget | | Budget | Ov | er (Under) | | Basis | Adju | stments | Basis |
| REVENUES | | | | | | | | | | | |
| Property taxes | \$ | 1,336,522 | \$ | 1,336,522 | \$ | 50,390 | \$ | 1,386,912 | \$ | - | \$ 1,386,912 |
| Miscellaneous | | 1,000 | | 1,000 | | 483 | | 1,483 | | <u>-</u> | 1,483 |
| Total revenues | | 1,337,522 | | 1,337,522 | | 50,873 | _ | 1,388,395 | | | 1,388,395 |
| EXPENDITURES | | | | | | | | | | | |
| Debt service | _ | 1,563,720 | | 1,922,393 | | (358,674) | | 1,563,719 | | <u>-</u> | 1,563,719 |
| Excess (deficiency) of revenues | | | | | | | | | | | |
| over (under) expenditures | | (226,198) | | (584,871) | | 409,547 | | (175,324) | | - | (175,324) |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | | |
| Debt proceeds | | - | | 111,461 | | (16,511,675) | | 16,623,136 | | - | 16,623,136 |
| Payments to escrow agent | | (1,458,200) | | (1,458,200) | | 16,797,973 | | (18,256,173) | | - | (18,256,173) |
| Transfers in | | 1,563,720 | | 1,810,932 | | <u>-</u> | _ | 1,810,932 | | | 1,810,932 |
| Total other financing sources (uses) | | 105,520 | _ | 464,193 | | 286,298 | _ | 177,895 | | | 177,895 |
| Net change in fund balance | | (120,678) | | (120,678) | | 123,249 | | 2,571 | | - | 2,571 |
| Fund balance - beginning | | 120,678 | | 120,678 | | 126,869 | | 247,547 | | | 247,547 |
| Fund balance - ending | \$ | _ | \$ | - | \$ | 250,118 | \$ | 250,118 | \$ | _ | \$ 250,118 |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

CAPITAL PROJECTS FUND

| | | | Variance with | | Actual | |
|---------------------------------------|------------|------------|---------------|--------------|-------------|--------------|
| | Original | Final | Final Budget | Budget | | GAAP |
| | Budget | Budget | Over (Under) | Basis | Adjustments | Basis |
| REVENUES | | | | | | |
| Taxes and assessments | \$ 168,870 | \$ 168,870 | \$ 1,820,122 | \$ 1,988,992 | \$ - | \$ 1,988,992 |
| Intergovernmental | 17,500 | 17,500 | (918) | 16,582 | - | 16,582 |
| Miscellaneous | 62,850 | 62,850 | 64,516 | 127,366 | | 127,366 |
| Total revenues | 249,220 | 249,220 | 1,883,720 | 2,132,940 | - | 2,132,940 |
| EXPENDITURES | | | | | | |
| State highway signal maintenance | 53,450 | 53,450 | (42,208) | 11,242 | (11,242) | - |
| Equipment acquisition and replacement | 1,388,029 | 1,388,029 | (968,775) | 419,254 | (414,994) | 4,260 |
| Historic resource commission trust | 80 | 80 | - | 80 | (80) | - |
| Pioneer cemetery | 9,300 | 9,300 | (9,300) | - | - | - |
| Police trust | 16,360 | 16,360 | (10,319) | 6,041 | - | 6,041 |
| Library trust | 162,800 | 162,800 | (107,876) | 54,924 | - | 54,924 |
| Library building trust | 29,120 | 29,120 | (28,854) | 266 | - | 266 |
| Senior services trust | 165,300 | 165,300 | (153,993) | 11,307 | (1,783) | 9,524 |
| Snedaker trust | 25,100 | 25,100 | (23,570) | 1,530 | - | 1,530 |
| Streets capital improvement projects | 49,526 | 49,526 | (1,304) | 48,222 | (48,222) | - |
| Infrastructure deferral | 55,899 | 55,899 | (55,899) | - | - | - |
| Drainage SDC | 48,278 | 48,278 | (41,614) | 6,664 | (6,664) | - |
| Drainage reimbursement | 6,350 | 6,350 | (6,350) | - | - | - |
| Parks SDC | 896,732 | 726,732 | (659,775) | 66,957 | (66,957) | - |
| Parks reimbursement | 3,200 | 3,200 | - | 3,200 | (3,200) | - |
| Sewer SDC | 621,250 | 621,250 | (614,586) | 6,664 | (6,664) | - |
| Sewer SDC reimbursement | 245,500 | 245,500 | (245,500) | - | - | - |
| Streets SDC | 1,281,154 | 1,281,154 | (1,146,732) | 134,422 | (134,422) | - |
| Streets SDC reimbursement | 14,400 | 14,400 | (14,400) | - | - | - |
| Water SDC | 250,150 | 250,150 | (243,487) | 6,663 | (6,663) | - |
| Water SDC reimbursement | 24,170 | 24,170 | (24,170) | - | - | - |
| Capital outlay | | | | | 656,251 | 656,251 |
| Total expenditures (1) | 5,346,148 | 5,176,148 | (4,398,712) | 777,436 | (44,640) | 732,796 |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

CAPITAL PRJOECTS FUND

For the Year Ended June 30, 2016

(Continued)

| | | | Variance with | | Actual | |
|--------------------------------------|-------------|-------------|---------------|--------------|-------------|--------------|
| | Final | Final | Final Budget | Budget | | GAAP |
| | Budget | Budget | Over (Under) | Basis | Adjustments | Basis |
| Excess (deficiency) of revenues | | | | | | |
| over (under) expenditures | (5,096,928) | (4,926,928) | 6,282,432 | 1,355,504 | 44,640 | 1,400,144 |
| OTHER FINANCING SOURCES (USES) | | | | | | |
| Transfers in | 544,564 | 544,564 | (29,564) | 515,000 | - | 515,000 |
| Transfers out | | | | | (44,640) | (44,640) |
| Total other financing sources (uses) | 544,564 | 544,564 | (29,564) | 515,000 | (44,640) | 470,360 |
| Net change in fund balance | (4,552,364) | (4,382,364) | 6,252,868 | 1,870,504 | - | 1,870,504 |
| Fund balance - beginning | 4,552,364 | 4,382,364 | 1,628,223 | 6,010,587 | | 6,010,587 |
| Fund balance - ending | \$ - | \$ - | \$ 7,881,091 | \$ 7,881,091 | \$ - | \$ 7,881,091 |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL

ENTERPRISE FUND

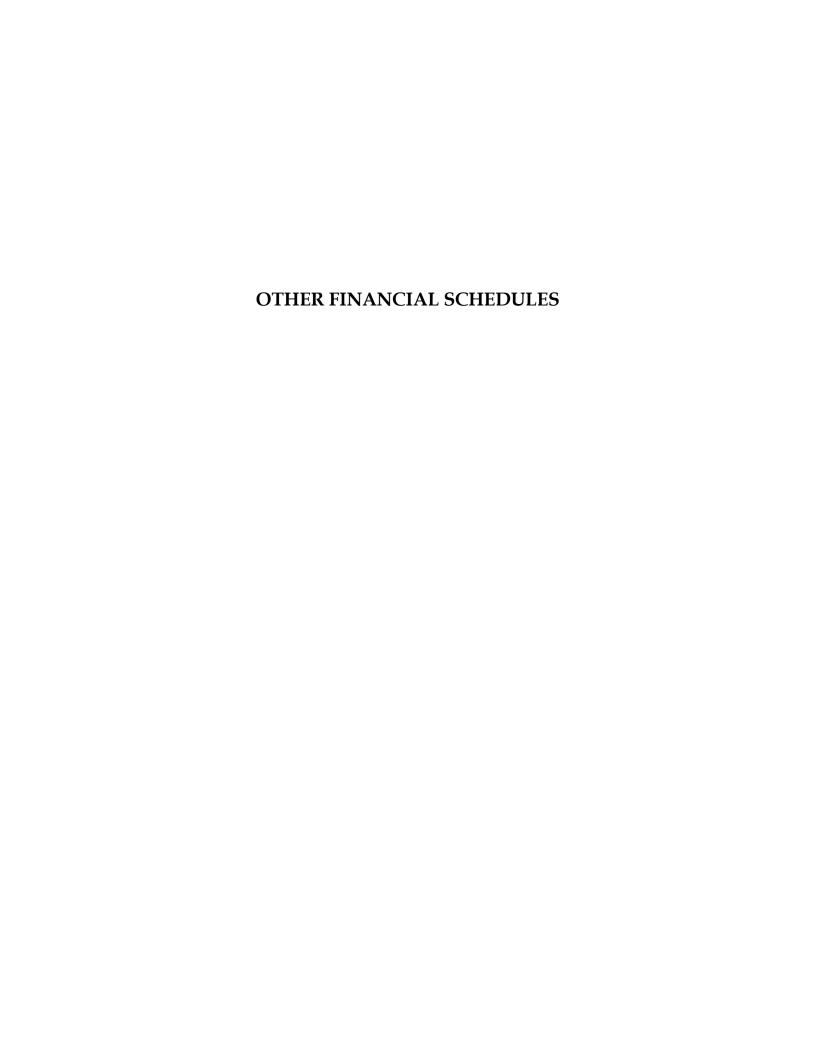
| | Original and | Variance with | | Actual | |
|--------------------------------------|--------------|---------------|---------------|---------------|---------------|
| | Final | Final Budget | Budget | | GAAP |
| | Budget | Over (Under) | Basis | Adjustments | Basis |
| REVENUES | | | | | |
| Charges for services, net | \$ 9,909,000 | \$ 486,986 | \$ 10,395,986 | \$ - | \$ 10,395,986 |
| Taxes and assessments | - | 351 | 351 | (351) | - |
| Miscellaneous | 106,900 | 42,378 | 149,278 | 351 | 149,629 |
| Total revenues | 10,015,900 | 529,715 | 10,545,615 | | 10,545,615 |
| EXPENSES | | | | | |
| Current | | | | | |
| Water | 6,860,168 | (1,825,017) | 5,035,151 | (1,449,775) | 3,585,376 |
| Storm drainage | 777,900 | (466,343) | 311,557 | (263,529) | 48,028 |
| Wastewater | 5,850,097 | (1,344,209) | 4,505,888 | (1,463,778) | 3,042,110 |
| Wastewater bond debt service | 1,087,698 | (256,071) | 831,627 | (831,627) | - |
| Depreciation | - | - | - | 1,201,594 | 1,201,594 |
| Capital outlay | - | - | - | 50,589 | 50,589 |
| Debt service | | | | 1,411,678 | 1,411,678 |
| Total expenses | 14,575,863 | (3,891,640) | 10,684,223 | (1,344,848) | 9,339,375 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenses | (4,559,963) | 4,421,355 | (138,608) | 1,344,848 | 1,206,240 |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Transfers in | 145,064 | (77,388) | 67,676 | 5,143,410 | 5,211,086 |
| Transfers out | | - | | (3,227,155) | (3,227,155) |
| Total other financing sources (uses) | 145,064 | (77,388) | 67,676 | 1,916,255 | 1,983,931 |
| Change in net position | (4,414,899) | 4,343,967 | (70,932) | 3,261,103 | 3,190,171 |
| Net position - beginning | 4,414,899 | 1,369,082 | 5,783,981 | 35,130,535 | 40,914,516 |
| Net position - ending | <u>\$</u> | \$ 5,713,049 | \$ 5,713,049 | \$ 38,391,638 | \$ 44,104,687 |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

TRUST AND AGENCY FUND

| | Ori | iginal and | Vari | ance with | | | A | ctual | | |
|---------------------------------|-----|------------|------|-----------|----|---------|------|----------|----|---------|
| | | Final | Fina | al Budget |] | Budget | | | (| GAAP |
| |] | Budget | Ove | r (Under) | | Basis | Adju | stments | | Basis |
| REVENUES | | | | | | | | | | |
| Fines and forfeits | \$ | 147,092 | \$ | (31,841) | \$ | 115,251 | \$ | | \$ | 115,251 |
| EXPENDITURES | | | | | | | | | | |
| Bail and trust | | 147,092 | | (30,128) | | 116,964 | | <u>-</u> | | 116,964 |
| Excess (deficiency) of revenues | | | | | | | | | | |
| over (under) expenditures | | - | | (1,713) | | (1,713) | | - | | (1,713) |
| Fund balance - beginning | | | | (225) | | (225) | | | | (225) |
| Fund deficit - ending | \$ | | \$ | (1,938) | \$ | (1,938) | \$ | _ | \$ | (1,938) |



CITY OF LEBANON Linn County, Oregon

SCHEDULE OF FUTURE REQUIREMENTS FOR RETIREMENT OF BONDED DEBT GOVERNMENTAL ACTIVITIES

| Fiscal Year Ending | | | orthwest Urba Refunding Bo | | | | | 02 Pension gation Bonds | | |
|-----------------------|---------------------|---------|-------------------------------|---------|-----------|---------------------|---------|----------------------------|-----|----------|
| June 30 | Principal | | Interest | | Total | Principal | | Interest | | Total |
| 2017 | \$ 345,000 | \$ | 48,590 | \$ | 393,590 | \$ 33,687 | \$ | 163,583 | \$ | 197,27 |
| 2018 | 355,000 | | 36,516 | | 391,516 | 32,872 | | 169,398 | | 202,270 |
| 2019 | 370,000 | | 25,510 | | 395,510 | 33,233 | | 179,037 | | 212,27 |
| 2020 | 380,000 | | 13,300 | | 393,300 | 51,649 | | 170,621 | | 222,27 |
| 2021 | - | | - | | - | 140,000 | | 95,558 | | 235,55 |
| 2022 | - | | - | | - | 160,000 | | 85,968 | | 245,96 |
| 2023 | - | | - | | - | 185,000 | | 75,008 | | 260,00 |
| 2024 | - | | - | | - | 205,000 | | 62,335 | | 267,33 |
| 2025 | - | | - | | - | - | | 48,293 | | 48,29 |
| 2026 | - | | - | | - | 260,000 | | 48,293 | | 308,29 |
| 2027 | - | | - | | - | 295,000 | | 30,483 | | 325,48 |
| 2028 | | | | | | 150,000 | | 10,275 | | 160,27 |
| | \$ 1,450,000 | \$ | 123,916 | \$ | 1,573,916 | \$ 1,546,441 | \$ | 1,138,852 | \$ | 2,685,29 |
| Fiscal Year | North | west U | Irban Renewal | Distric | et | | Ge | eneral Fund | | |
| Ending | Sp | ecial P | ublic Works Fu | ınd | | Sp | ecial P | ublic Works Fu | ınd | |
| June 30 | Principal Principal | | Interest | | Total | Principal Principal | | Interest | | Total |
| | _ | | | | | _ | | | | |
| 2017 | \$ 126,331 | \$ | 118,720 | \$ | 245,051 | \$ 78,597 | \$ | 61,211 | \$ | 139,80 |
| 2018 | 132,184 | | 113,667 | | 245,851 | 79,141 | | 58,067 | | 137,20 |
| 2019 | 133,072 | | 108,380 | | 241,452 | 84,707 | | 54,902 | | 139,60 |
| 2020 | 138,994 | | 103,057 | | 242,051 | 85,332 | | 51,302 | | 136,63 |
| 2021 | 144,984 | | 97,323 | | 242,307 | 91,022 | | 47,462 | | 138,48 |
| 2022 | 151,034 | | 91,234 | | 242,268 | 91,663 | | 43,821 | | 135,48 |
| 2023 | 157,140 | | 84,815 | | 241,955 | 97,496 | | 39,238 | | 136,73 |
| 2024 | 168,293 | | 78,137 | | 246,430 | 103,371 | | 34,363 | | 137,73 |
| 2025 | 174,510 | | 70,900 | | 245,410 | 109,105 | | 30,228 | | 139,33 |
| 2026 | 180,801 | | 63,265 | | 244,066 | 115,061 | | 24,773 | | 139,83 |
| 2027 | 187,149 | | 55,355 | | 242,504 | 121,114 | | 18,732 | | 139,84 |
| 2028 | 198,555 | | 47,167 | | 245,722 | 127,169 | | 12,676 | | 139,84 |
| 2029 | 205,023 | | 38,481 | | 243,504 | 133,333 | | 6,000 | | 139,33 |
| 2030 | 216,556 | | 29,511 | | 246,067 | | | - | | 107,00 |
| 2031 | 223,155 | | 20,037 | | 243,192 | _ | | _ | | |
| 2032 | 234,824 | | 10,274 | | 245,098 | <u>-</u> | | <u>-</u> | | |
| | | | | | | | | | | |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF FUTURE REQUIREMENTS FOR RETIREMENT OF BONDED DEBT GOVERNMENTAL ACTIVITIES

| Fiscal Year | North | west U | rban Renewal l | Distric | et |
|-------------|------------------|---------|-----------------|---------|------------|
| Ending | 2013 | Full Fa | aith & Credit B | onds | |
| June 30 | Principal | | Interest | | Total |
| | _ | | _ | | |
| 2017 | \$ 870,000 | \$ | 495,800 | \$ | 1,365,800 |
| 2018 | 900,000 | | 469,700 | | 1,369,700 |
| 2019 | 950,000 | | 433,700 | | 1,383,700 |
| 2020 | 990,000 | | 395,700 | | 1,385,700 |
| 2021 | 1,155,000 | | 356,100 | | 1,511,100 |
| 2022 | 1,210,000 | | 309,900 | | 1,519,900 |
| 2023 | 1,010,000 | | 273,600 | | 1,283,600 |
| 2024 | 1,050,000 | | 243,300 | | 1,293,300 |
| 2025 | 1,110,000 | | 190,800 | | 1,300,800 |
| 2026 | 1,165,000 | | 146,400 | | 1,311,400 |
| 2027 | 1,220,000 | | 99,800 | | 1,319,800 |
| 2028 | 1,275,000 | | 51,000 | | 1,326,000 |
| | | | | | |
| | \$ 12,905,000 | \$ | 3,465,800 | \$ | 16,370,800 |

CITY OF LEBANON Linn County, Oregon

SCHEDULE OF FUTURE REQUIREMENTS FOR RETIREMENT OF BONDED DEBT BUSINESS-TYPE ACTIVITIES

| Ending | | 2010 W | /astewa | iter Refunding | Bond | 5 | | 200 | 9 Waste | ewater DEQ L | oan | |
|---------|----|--------------------|---------|----------------|-------|-----------|-----------|---------|----------|--------------|-------|-------|
| June 30 | P | Principal Interest | | | Total | | Principal | | Interest | | Total | |
| 2017 | \$ | 415,000 | \$ | 195,450 | \$ | 610,450 | \$ | 42,042 | \$ | 18,874 | \$ | 60,9 |
| 2018 | | 435,000 | | 178,850 | | 613,850 | | 43,283 | | 17,633 | | 60,9 |
| 2019 | | 445,000 | | 161,450 | | 606,450 | | 44,560 | | 16,356 | | 60,9 |
| 2020 | | 460,000 | | 143,650 | | 603,650 | | 45,875 | | 15,041 | | 60,9 |
| 2021 | | 235,000 | | 125,250 | | 360,250 | | 47,229 | | 13,687 | | 60,9 |
| 2022 | | 245,000 | | 115,262 | | 360,262 | | 48,623 | | 12,293 | | 60,9 |
| 2023 | | 255,000 | | 104,850 | | 359,850 | | 50,058 | | 10,858 | | 60,9 |
| 2024 | | 265,000 | | 94,012 | | 359,012 | | 51,535 | | 9,381 | | 60,9 |
| 2025 | | 275,000 | | 82,750 | | 357,750 | | 53,056 | | 7,860 | | 60,9 |
| 2026 | | 285,000 | | 71,062 | | 356,062 | | 54,623 | | 6,293 | | 60,9 |
| 2027 | | 300,000 | | 60,376 | | 360,376 | | 56,235 | | 4,681 | | 60,9 |
| 2028 | | 310,000 | | 49,126 | | 359,126 | | 57,895 | | 3,021 | | 60,9 |
| 2029 | | 320,000 | | 37,500 | | 357,500 | | 59,598 | | 1,313 | | 60,9 |
| 2030 | | 335,000 | | 25,500 | | 360,500 | | - | | - | | |
| 2031 | | 345,000 | | 12,938 | | 357,938 | | | | | | |
| | \$ | 4,925,000 | \$ | 1,458,026 | \$ | 6,383,026 | \$ | 654,612 | \$ | 137,291 | \$ | 791,9 |

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

City Council City of Lebanon Lebanon, Oregon 97355

We have audited the basic financial statements of the City of Lebanon as of and for the year ended June 30, 2016, and have issued our report thereon dated February 22, 2017. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the City of Lebanon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as noted below:

1. The City expended funds in excess of appropriations in the following category:

| Fund | Department | Appr | opriations | Ex | penditures | Excess |
|-------------------|---------------|------|------------|----|------------|---------------|
| North Gateway URD | Urban Renewal | \$ | 527,300 | \$ | 1,329,258 | \$ 801,958 |

OAR 162-010-0230 Internal Control

In planning and performing our audit, we considered the City of Lebanon's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Lebanon's internal control over financial reporting. However, we noted certain matters that we have reported to management of the City in a separate letter dated February 22, 2017.

This report is intended solely for the information and use of the city council and management of the City of Lebanon and the Oregon Secretary of State, and is not intended to be, and should not be used by anyone other than these parties.

Accuity, LLC

February 22, 2017

ANNUAL FINANCIAL REPORT

June 30, 2016



DISTRICT OFFICIALS

June 30, 2016

MAYOR

Paul Aziz 312 E. Sherman Street Lebanon, Oregon 97355

CITY COUNCIL

Wayne Rieskamp 87 West Cedar Drive Lebanon, Oregon 97355

Bob Elliott 795 Binshadler Street Lebanon, Oregon 97355

Floyd Fisher 170 S. 2nd Street Lebanon, Oregon 97355

Jason Bolen 3426 Duck Place Lebanon, Oregon 97355

Rebecca Grizzle 333 E. Ash Street Lebanon, Oregon 97355

Robert Furlow 785 Wassom Street Lebanon, OR 97355

CITY MANAGER

Gary Marks

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June 30, 2016

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INDEPENDENT ACCOUNTANT'S REVIEW REPORT

Board of Directors Cheadle Lake Urban Renewal District Lebanon, Oregon 97355

We have reviewed the accompanying financial statements of the governmental activities, and the major fund of the Cheadle Lake Urban Renewal District, Lebanon, Oregon, a component unit of the City of Lebanon, Oregon as of and for the year ended June 30, 2016, which collectively comprise the District's basic financial statements as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the management of the Cheadle Lake Urban Renewal District, Lebanon, Oregon. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

Management's Responsibility for the Financial Statements

Management of Cheadle Lake Urban Renewal District is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement whether due to fraud or error.

Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with accounting principles generally accepted in the United States of America. We believe that the results of our procedures provide a reasonable basis for our conclusion.

Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with accounting principles generally accepted in the United States of America.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the

management's discussion and analysis and budgetary comparison information on pages 3 through 7 and 24 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have not audited, reviewed, or compiled the management's discussion and analysis and do not express an opinion or provide assurance on it. The budgetary comparison information has been subjected to the review procedures applied in the review of the basic financial statements and we are not aware of any material modifications that should be made in order for them to be in conformity with accounting principles generally accepted in the United States of America.

Accuity, LLC

By:

Kori L. Sarrett, CPA

Albany, Oregon February 22, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

INTRODUCTION

As management of the Cheadle Lake Urban Renewal District, Lebanon, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2016. It should be read in conjunction with the District's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- At June 30, 2016, total net position of the Cheadle Lake Urban Renewal District amounted to \$181,495. The total amount represents restricted net position.
- The District's total net position increased by \$217,606 during the current fiscal year.
- Overall revenues were \$358,494, which exceeded total expenditures of \$140,888 by \$217,606.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Cheadle Lake Urban Renewal District's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the District include general government, specifically urban renewal.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Fund Financial Statements

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the Cheadle Lake Urban Renewal District are governmental funds.

□ Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one individual governmental fund. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major governmental fund.

The Cheadle Lake Urban Renewal District adopts an annual appropriated budget for its fund. A budgetary comparison statement has been provided for the fund to demonstrate compliance with its budget.

The basic governmental fund financial statements can be found on pages 10 through 13 of this report.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 14 through 21 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes budgetary comparison information for the General Fund. This required supplementary information can be found on page 22 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. The District's assets exceeded liabilities by \$181,495 at the close of the most recent fiscal year.

District's Net position

At the end of the current fiscal year, the District reported positive balances in all categories of net position. The District's net position increased by \$217,606 during the current fiscal year.

Condensed statement of net position information is shown below.

Condensed Statement of Net Position

| | Government | al Activities |
|---|-------------------|---------------|
| | 2016 | 2015 |
| Assets | | |
| Current assets | \$ 185,782 | \$ 255,486 |
| Total assets | 185,782 | 255,486 |
| Liabilities | | |
| Current liabilities | 4,287 | 291,597 |
| Net position Restricted for urban renewal | <u>\$ 181,495</u> | \$ (36,111) |

District's Changes in Net position

The condensed statement of activities information shown on the following page explains changes in net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Condensed Changes in Net Position

| | Governmental Activities | | | |
|------------------------------------|-------------------------|----------|----|-----------|
| | | 2016 | | 2015 |
| General revenues | | | | |
| Property taxes - general | \$ | 355,102 | \$ | 341,886 |
| Investment income | | 3,392 | | 4,338 |
| Total general revenues | _ | 358,494 | | 346,224 |
| Total revenues | | 358,494 | | 346,224 |
| Program expenses | | | | |
| General Government - Urban Renewal | | 140,888 | | 63,723 |
| Total program expenses | | 140,888 | | 63,723 |
| Change in net position | | 217,606 | | 282,501 |
| Net position - beginning of year | | (36,111) | | (318,612) |
| Net position - end of year | \$ | 181,495 | \$ | (36,111) |

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Fund

The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the District's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's governmental fund reported an ending fund balance of \$149,921, a decrease of \$76,583 from the prior year.

BUDGETARY HIGHLIGHTS

Budget amounts shown in the financial statements reflect the original budget amounts.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE

At the time these financial statements were prepared and reviewed, the District was aware of the following circumstances that could affect its future financial health:

• Property tax revenue has increased. It is hoped for and anticipated that with economic growth this trend will continue.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of District's finances for all those with an interest. Questions concerning any of the information provided in this report or request for additional information should be addressed to Finance Manager, City of Lebanon, 925 S. Main Street, Lebanon, Oregon 97355.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

June 30, 2016

| | Governmental Activities |
|------------------------------|----------------------------|
| ASSETS | |
| Current assets | |
| Cash and investments | \$ 150,650 |
| Accounts receivable | 1,780 |
| Property taxes receivable | 33,352 |
| Total assets | 185,782 |
| LIABILITIES | |
| Current liabilities | |
| Accounts Payable | 4,287 |
| NET POSITION | |
| Restricted for urban renewal | <u>\$ 181,495</u> |

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

| | | | | Program Revenu | ıes | Rev Cl | (Expense) venue and hanges in et Position |
|---|--------------|------|-------------|----------------|---------------|------------------|--|
| | | | | Operating | Capital | | |
| | - | | Charges for | Grants and | Grants and | | vernmental |
| Functions/Programs | Expense | S | Services | Contributions | Contributions | Α | ctivities |
| Governmental activities | | | | | | | |
| General Government - urban renewal | \$ 140,8 | 88 | <u>\$ -</u> | <u> </u> | <u>\$</u> | | (140,888) |
| General revenues Property taxes levied for general purposes Investment income | | | | | | 355,102 3,392 | |
| Total general revenues | | | | | 358,494 | | |
| | Change | in n | et position | | | | 217,606 |
| | Net position | on - | beginning | | | | (36,111) |
| | Net position | on - | ending | | | \$ | 181,495 |

See accompanying notes and independent accountant's review report.

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2016

| | General Fund | |
|--|-----------------|---------|
| ASSETS | | |
| Cash and investments | \$ | 150,650 |
| Accounts receivable | | 1,780 |
| Property taxes receivable | | 33,352 |
| Total assets | \$ | 185,782 |
| LIABILITIES, DEFERRED INFLOWS OF | | |
| RESOURCES, AND FUND BALANCE (DEFICIT) | | |
| Liabilities | | |
| Accounts payable | \$ | 4,287 |
| Deferred inflows of resources | | |
| Unavailable revenue - property taxes | | 31,574 |
| Fund balance | | |
| Restricted for urban renewal | | 149,921 |
| Total liabilities, deferred inflows of | | |
| resources, and fund balance | \$ | 185,782 |

See accompanying notes and independent accountant's review report.

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

| Total fund balance (deficit) | \$ 149,921 |
|--|---------------|
| Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 30 days of the end of the year are not considered available to pay for current year operations and are therefore not | |
| reported as revenue in the governmental funds. | 31,574 |
| Net position of governmental activities | \$ 181.495 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

| | General Fund | |
|---|-----------------|----------|
| REVENUES | | |
| Property taxes | \$ | 352,510 |
| Investment earnings | | 3,392 |
| Total revenues | | 355,902 |
| EXPENDITURES | | |
| Current | | |
| General government - urban renewal | | 82,097 |
| Capital outlay | | 58,791 |
| Debt service | | 291,597 |
| Total expenditures | | 432,485 |
| Excess (deficiency) of revenues over expenditures | | (76,583) |
| Fund balance - beginning | | 226,504 |
| Fund balance - ending | \$ | 149,921 |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

| Net change in fund balances | \$ (76,583) |
|--|----------------|
| Amounts reported for governmental activities in the statement of activities are different because: | |
| Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. | |
| Debt principal paid | 291,597 |
| Property taxes and court fines that do not meet the measurable and available criteria are not recognized as revenue in the current year in the | |
| governmental funds. On the statement of activities, property taxes are recognized as revenue when levied. | 2,592 |
| Change in net position | \$ 217,606 |

NOTES TO BASIC FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statements of activities) report information on all of the activities of the District.

B. Reporting Entity

In 2000, the City of Lebanon established the Cheadle Lake Urban Renewal District. The purpose of the District is to provide for the development of infrastructure to serve a blighted area of Lebanon generally north of Cheadle Lake. The Cheadle Lake Urban Renewal District, Lebanon, Oregon is governed by a seven member board of directors that are the City's mayor and six city council members. The District is included as a blended component unit in the City of Lebanon's financial statements as a special revenue fund.

C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental fuds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental fund:

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the District except for those required to be accounted for in another fund. The primary source of revenue is property taxes.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measureable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measureable and available only when cash is received by the government.

F. Budgetary Information

The District budgets all funds in accordance with the requirements of state law. An annual appropriated budget is adopted for the general fund. All funds are budgeted on the modified accrual basis of accounting.

The District begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of directors by resolution prior to the beginning of the District's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Appropriations are made at the department/functional level. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the board of directors. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of directors. During the year, there were no supplemental budgets. The District does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts.

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of one year or less from the date of acquisition.

2. Investments

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will therefore not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will therefore not be recognized as an inflow of resources (revenue) until that time. The District has only one type of item, which arises only under a modified accrual basis of accounting that

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental fund reports unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

5. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds-outstanding method, which does not differ significantly from the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums, discounts, and bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

7. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

8. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The board of directors is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for the specific purposes but do not meet the criteria to be classified as committed. The board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

H. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

2. Property Taxes

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15. Uncollected property taxes are shown as assets in the governmental funds. Property taxes collected within approximately 60 days of fiscal year-end are recognized as revenue, while the remaining are

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

recorded as deferred inflows of resources because they are not deemed available to finance operations of the current period.

I. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. Deposits and Investments

The Cheadle Lake Urban Renewal District maintains its cash balance as a part of the City of Lebanon's pooled cash. Each fund type's portion of this pool is displayed on the fund financial statements as cash and investments. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale.

The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the District's position in the LGIP is the same as the value of the pool shares.

Because the pool operates as a demand deposit account, each fund's portion of this pool is classified on the combined balance sheet as cash and cash equivalents; however, Oregon Short-Term Fund investments are disclosed below and classified by custodial credit risk for investments.

The Treasurer makes short-term and long-term investments, which are held separately by several of the State's funds. Other investments are made directly by state agencies rather than by the Treasurer, although only a few agencies are authorized to make such investments and then only for specific programs. The State Treasury's direct investments in short-term securities are limited by portfolio rules established by the Oregon Short-Term Fund Board and the Oregon Investment Council.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

A separate financial report for the Oregon Short-Term Fund Board is prepared by the Treasurer in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External* Investment *Pools*. Copies of the report can be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896.

Participants' account balances in the Oregon Short-Term Fund are determined by the amount of participants' deposits, adjusted for withdrawals and distributed interest. Interest is calculated and accrued daily on each participant's account based on the ending account balance and a variable interest rate determined periodically by the Oregon State Treasury. The interest rate approximates the actual yield of the Oregon Short-Term Fund, exclusive of unrealized gains and losses.

Credit Risk

Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The District's policy, which adheres to state law, is to limit its investments to the following: issuers within Oregon must be rated "A" (bonds) or A-2/P-2 (commercial paper) or better by Standard & Poor's or Moody's Investors Service or any other national recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

Investments

As of June 30, 2016, the District had the following investments:

| | Percent of | | | | | |
|---|------------|------------|----|----------|----------------|--|
| | Investment | | | | Credit Quality | |
| | Portfolio | Maturities | Fa | ir Value | Rating | |
| Oregon Local Government Investment Pool | 100% | - | \$ | 150,650 | Unrated | |

Interest Rate Risk

In accordance with its investments policy, the District manages its exposure to declines in fair value of its investments by limiting investment maturity.

Concentration of Credit Risk

The District's policy for investing in individual issuers varies depending on the type of investments. U.S. Treasury and agency securities do not have restrictions regarding concentration with any one issuer.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District does not have a policy that limits the amount of investments that can be held by counterparties.

B. Long-Term Liabilities

1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year:

| | Interest | C | Priginal | В | eginning | | | | | Ending | | Due W | /ithin |
|--------------------------|----------|----|----------|----|----------|------|-------|----|-----------|---------|---|-------|--------|
| | Rate | Α | mount | | Balance | Addi | tions | Re | eductions | Balance | | One \ | Year |
| Governmental activities | | | _ | | _ | | | | _ | | | | _ |
| McKinney Apartments Note | 12% | \$ | 355,000 | \$ | 291,597 | \$ | - | \$ | 291,597 | \$ | - | \$ | - |

2. McKinney Apartments Note Payable

The District signed the note payable to finance the purchase of infrastructure additions in the District. The note calls for annual payments. The General Fund has been used to liquidate the note payable. The note was paid in full during the fiscal year.

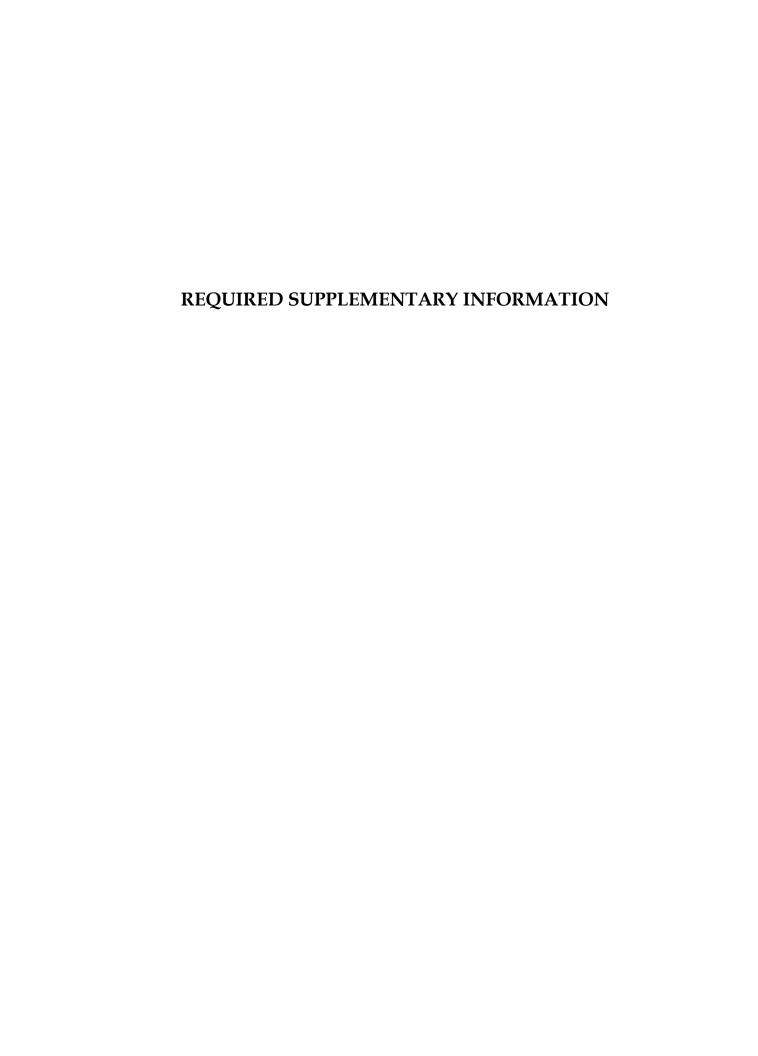
III. OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

B. Subsequent Events

Management has evaluated subsequent events through February 22, 2017, which was the date that the financial statements were available to be issued.



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended June 30, 2016

| | Ori | Original and Variance with | | Actual | | | | | | | |
|------------------------------------|-----|----------------------------|------|-----------|----|----------|----|-----------|----|----------|--|
| | | Final | Fina | al Budget | - | Budget | | | | GAAP | |
| | | Budget | Ove | r (Under) | | Basis | Ad | justments | | Basis | |
| REVENUES | | | | | | | | | | | |
| Property taxes | \$ | 326,000 | \$ | 28,413 | \$ | 354,413 | \$ | - | \$ | 354,413 | |
| Miscellaneous | | 500 | | 989 | | 1,489 | - | - | | 1,489 | |
| Total revenues | | 326,500 | | 29,402 | | 355,902 | | - | | 355,902 | |
| EXPENDITURES | | | | | | | | | | | |
| Current | | | | | | | | | | | |
| Cheadle Lake urban renewal | | 516,500 | | (84,015) | | 432,485 | | (350,388) | | 82,097 | |
| Capital outlay | | - | | - | | - | | 58,791 | | 58,791 | |
| Debt service | | | | <u>-</u> | | <u>-</u> | | 291,597 | | 291,597 | |
| Total expenditures | | 516,500 | | (84,015) | | 432,485 | | | | 432,485 | |
| Excess (deficiency) of revenues | | | | | | | | | | | |
| over (under) expenditures | | (190,000) | | 113,417 | | (76,583) | | - | | (76,583) | |
| Fund balance (deficit) - beginning | | 190,000 | | 36,504 | _ | 226,504 | | | | 226,504 | |
| Fund balance (deficit) - ending | \$ | | \$ | 149,921 | \$ | 149,921 | \$ | | \$ | 149,921 | |

REVIEW REPRESENTATIONS REQUIRED BY STATE REGULATIONS

MANAGEMENT'S REPRESENTATION OF FISCAL AFFAIRS REQUIRED BY OREGON REGULATION

The Cheadle Lake Urban Renewal District is subject to, and responsible for, compliance with various laws, rules, and regulations relating to its operations and finances. Among such laws, rules, and regulations are the requirements prescribed in Municipal Audit Law (ORS Chapter 297) and the Minimum Standards for Review of Oregon Municipal Corporations (OAR 162, Division 40) including, but not limited to:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

The management of the Cheadle Lake Urban Renewal District is aware of the requirements of Oregon laws and administrative rules concerning each of the above requirements and has complied, in all material respects, with such requirements. Further, we are not aware of any violations or possible violations of laws, rules, or regulations, whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency.

Dean Baugh Finance Director

February 22, 2017

ANNUAL FINANCIAL REPORT

June 30, 2016



DISTRICT OFFICIALS

June 30, 2016

MAYOR

Paul Aziz 312 E. Sherman Street Lebanon, Oregon 97355

CITY COUNCIL

Wayne Rieskamp 87 West Cedar Drive Lebanon, Oregon 97355

Bob Elliott, Council President 795 Binshadler Street Lebanon, Oregon 97355

Floyd Fisher 170 S. 2nd Street Lebanon, Oregon 97355

Jason Bolen 3426 Duck Place Lebanon, Oregon 97355

Rebecca Grizzle 333 E. Ash Street Lebanon, Oregon 97355

Robert Furlow 785 Wassom Street Lebanon, OR 97355

CITY MANAGER

Gary Marks

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June 30, 2016

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INDEPENDENT AUDITOR'S REPORT

Board of Directors North Gateway Urban Renewal District Lebanon, Oregon 97355

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, and the major fund of the North Gateway Urban Renewal District, Lebanon, Oregon, a component unit of the City of Lebanon, Oregon as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the North Gateway Urban Renewal District, Lebanon, Oregon as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 8 and 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We do not express an opinion or provide any assurance on the management's discussion because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 22, 2017 on our tests of the District's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

Kori L. Sarrett, CPA

Albany, Oregon February 22, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

INTRODUCTION

As management of the North Gateway Urban Renewal District, Lebanon, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2016. It should be read in conjunction with the District's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- At June 30, 2016, total net position of the North Gateway Urban Renewal District amounted to (\$3,263,596). The total amount represents net position restricted for urban rewewal.
- The District's total net position decreased by \$1,563,679 during the current fiscal year.
- Overall expenditures were \$2,141,326, which exceeded total revenues of \$577,647 by \$1,563,679.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the North Gateway Urban Renewal District's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the District include general government, specifically urban renewal.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Fund Financial Statements

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the North Gateway Urban Renewal District are governmental funds.

□ Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one individual governmental fund. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major governmental fund.

The North Gateway Urban Renewal District adopts an annual appropriated budget for its fund. A budgetary comparison statement has been provided for the fund to demonstrate compliance with its budget.

The basic governmental fund financial statements can be found on pages 10 through 13 of this report.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 14 through 23 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes budgetary comparison information for the General Fund. This required supplementary information can be found on page 24 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. The District's liabilities exceeded assets by \$3,263,596 at the close of the most recent fiscal year.

District's Net position

At the end of the current fiscal year, the District reported negative balances in all categories of net position. The District's net position decreased by \$1,563,679 during the current fiscal year.

Condensed statement of net position information is shown below.

Condensed Statement of Net Position

| | Government | Governmental Activities | | | |
|------------------------|-----------------------|--------------------------------|--|--|--|
| | 2016 | 2015 | | | |
| Assets | | | | | |
| Current assets | \$ 494,551 | \$ 234,301 | | | |
| Total assets | 494,551 | 234,301 | | | |
| Liabilities | | | | | |
| Current liabilities | 2,246,775 | 1,145,212 | | | |
| Noncurrent liabilities | 1,511,372 | 789,006 | | | |
| Total liabilities | 3,758,147 | 1,934,218 | | | |
| Net position | | | | | |
| Unrestricted | <u>\$ (3,263,596)</u> | \$ (1,699,917) | | | |

District's Changes in Net position

The condensed statement of activities information shown on the following page explains changes in net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Changes in Net Position

| | Governmental Activities | | | |
|------------------------------------|--------------------------------|----------------|--|--|
| | 2016 | 2015 | | |
| General revenues | | | | |
| Property taxes - general | \$ 573,275 | \$ 391,322 | | |
| Investment income | 4,372 | 2,966 | | |
| Total general revenues | 577,647 | 394,288 | | |
| Total revenues | 577,647 | 394,288 | | |
| Program expenses | | | | |
| General Government - Urban Renewal | 2,086,760 | 57,329 | | |
| Interest on long-term debt | 54,566 | 41,836 | | |
| Total program expenses | 2,141,326 | 99,165 | | |
| Change in net position | (1,563,679) | 295,123 | | |
| Net position - beginning of year | (1,699,917) | (1,995,040) | | |
| Net position - end of year | \$ (3,263,596) | \$ (1,699,917) | | |

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Fund

The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the District's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's governmental fund reported a deficit fund balance of \$1,644,744, a decrease of \$762,192 from the prior year.

BUDGETARY HIGHLIGHTS

Budget amounts shown in the financial statements reflect the original budget amounts.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

DEBT ADMINISTRATION

Long-Term Liabilities

At the end of the current fiscal year, the District had total debt outstanding of \$1,625,588. This amount is comprised of one note payable. The District's total debt increased by \$802,132 during the current fiscal year.

Additional information on the District's long-term debt can be found in Note III-B on pages 21 through 22 of this report.

KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE

At the time these financial statements were prepared and reviewed, the District was aware of the following circumstances that could affect its future financial health:

• Property tax revenue has increased. It is hoped for and anticipated that with economic growth this trend will continue.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of District's finances for all those with an interest. Questions concerning any of the information provided in this report or request for additional information should be addressed to Finance Manager, City of Lebanon, 925 S. Main Street, Lebanon, Oregon 97355.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

June 30, 2016

| | Governmental Activities |
|---|----------------------------|
| ASSETS | |
| Current assets | |
| Cash and investments | \$ 452,412 |
| Accounts receivable | 2,418 |
| Property taxes receivable | 39,721 |
| Total assets | 494,551 |
| LIABILITIES | |
| Current liabilities | |
| Accrued interest | 30,567 |
| System development charges payable | 2,101,992 |
| Long-term liabilities, current portion | 114,216 |
| Total current liabilities | 2,246,775 |
| Noncurrent liabilities | |
| Long-term liabilities, less current portion | 1,511,372 |
| Total liabilities | 3,758,147 |
| NET POSITION | |
| Restricted for urban renewal | \$ (3,263,596) |

The accompanying notes are an integral part of these financial statements.

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

| | | | | P | rogran | n Revenu | es | | Re | et (Expense) evenue and Changes in et Position |
|------------------------------------|-----|-----------------|---------|------------|---------|-----------|--------|----------|----|---|
| | | | | | Op | erating | Ca | pital | | |
| | | | Chai | ges for | | nts and | | ts and | | vernmental |
| Functions/Programs |] | Expenses | Sei | vices | Cont | ributions | Contri | butions | | Activities |
| Governmental activities | | _ | | | | | | | | |
| General Government - urban renewal | \$ | 2,086,760 | \$ | - | \$ | - | \$ | - | | (2,086,760) |
| Interest on long-term debt | | 54,566 | | | | | | <u>-</u> | | (54,566) |
| Total governmental activities | \$ | 2,141,326 | \$ | | \$ | | \$ | | | (2,141,326) |
| | Ger | neral revenue | es | | | | | | | |
| | P | roperty taxes | levied | l for gene | eral pu | rposes | | | | 573,275 |
| | | nvestment inc | | O | 1 | 1 | | | | 4,372 |
| | | Total genera | l rever | nues | | | | | | 577,647 |
| | C | hange in net | positio | on | | | | | | (1,563,679) |
| | Net | t position - be | eginnir | ng | | | | | | (1,699,917) |
| | Net | position - er | nding | | | | | | \$ | (3,263,596) |

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2016

| | General Fund | | |
|--|-----------------|--|--|
| ASSETS | | | |
| Cash and investments | \$ 452,412 | | |
| Accounts receivable | 2,418 | | |
| Property taxes receivable | 39,721 | | |
| Total assets | \$ 494,551 | | |
| LIABILITIES, DEFERRED INFLOWS OF | | | |
| RESOURCES, AND FUND BALANCE (DEFICIT) | | | |
| Liabilities | | | |
| System development charges payable | \$ 2,101,992 | | |
| Deferred inflows of resources | | | |
| Unavailable revenue - property taxes | 37,303 | | |
| Fund balance (deficit) | | | |
| Restricted for urban renewal | (1,644,744) | | |
| Total liabilities, deferred inflows of | | | |
| resources, and fund balance (deficit) | \$ 494,551 | | |

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

For the Year Ended June 30, 2016

| Total fund balance (deficit) | | \$ | (1,644,744) |
|---|-------------------------|----|-------------|
| Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 30 days of the end of the year are not considered available to pay for current year operations and are therefore not reported as revenue in the governmental funds. | | | 37,303 |
| Long-term liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather, is recognized as an expenditure when due. These liabilities consist of: Accrued interest payable Notes payable | (30,567) (1,625,588) | _ | (1,656,155) |
| Net position of governmental activities | | \$ | (3,263,596) |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

For the Year Ended June 30, 2016

| | (| General Fund |
|---|----|-----------------|
| REVENUES | | - |
| Property taxes | \$ | 562,694 |
| Investment earnings | | 4,372 |
| Total revenues | | 567,066 |
| EXPENDITURES | | |
| Current | | |
| General government - urban renewal | | 1,232,609 |
| Debt service | | 96,649 |
| Total expenditures | | 1,329,258 |
| Excess (deficiency) of revenues over expenditures | | (762,192) |
| Fund balance (deficit) - beginning | | (882,552) |
| Fund balance (deficit) - ending | \$ | (1,644,744) |

The accompanying notes are an integral part of these financial statements.

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2016

| Net change in fund balances | \$ | (762,192) |
|--|-------|-------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. | | |
| Change in accrued interest on debt (9, | ,936) | |
| Debt principal paid 52, | .019 | |
| Debt additions (854, | .151) | (812,068) |
| Property taxes and court fines that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. On the statement of activities, property taxes are | | |
| recognized as revenue when levied. | | 10,581 |
| Change in net position | \$ | (1,563,679) |

See accompanying notes and independent accountant's review report.

NOTES TO BASIC FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statements of activities) report information on all of the activities of the District.

B. Reporting Entity

In 2008, the City of Lebanon established the North Gateway Urban Renewal District. The purpose of the District is to provide for the development of infrastructure to serve the area where a new medical campus was to be developed. The North Gateway Urban Renewal District, Lebanon, Oregon is governed by a seven member board of directors that are the City's mayor and six city council members. The District is included as a blended component unit in the City of Lebanon's financial statements as a special revenue fund.

C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental fuds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental fund:

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the District except for those required to be accounted for in another fund. The primary source of revenue is property taxes.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measureable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measureable and available only when cash is received by the government.

F. Budgetary Information

The District budgets all funds in accordance with the requirements of state law. An annual appropriated budget is adopted for the general fund. All funds are budgeted on the modified accrual basis of accounting.

The District begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of directors by resolution prior to the beginning of the District's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Appropriations are made at the department/functional level. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the board of directors. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of directors. During the year, there were no supplemental budgets. The District does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts.

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of one year or less from the date of acquisition.

2. Investments

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will therefore not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will therefore not be recognized as an inflow of resources (revenue) until that time. The District has only one type of item, which arises only under a modified accrual basis of accounting that

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental fund reports unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

5. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds-outstanding method, which does not differ significantly from the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums, discounts, and bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

7. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

8. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The restricted fund balance amounts represent balances that are constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The board of directors is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for the specific purposes but do not meet the criteria to be classified as committed. The board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

H. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

2. Property Taxes

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15. Uncollected property taxes are shown as assets in the governmental funds. Property taxes collected within approximately 60 days of fiscal year-end are recognized as revenue, while the remaining are recorded as deferred inflows of resources because they are not deemed available to finance operations of the current period.

I. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Deficit Fund Balance

At June 30, 2016, the General Fund, a major fund, has a deficit fund balance of \$882,552. The deficit is due to the recording of system development charges due to the City of Lebanon from inception of the urban renewal district. The deficit will be corrected through repayment of the liability in the upcoming fiscal years.

B. Excess of Expenditures Over Appropriations

The District expended funds in excess of the amounts appropriated for the General Fund, Urban Renewal category by \$801,958, which is in violation of ORS 294.100.

III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. Deposits and Investments

The North Gateway Urban Renewal District maintains its cash balance as a part of the City of Lebanon's pooled cash. Each fund type's portion of this pool is displayed on the fund financial statements as cash and investments. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between

NORTH GATEWAY URBAN RENEWAL DISTRICT Lebanon, Oregon

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

willing parties, other than a forced liquidation sale.

The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the District's position in the LGIP is the same as the value of the pool shares.

Because the pool operates as a demand deposit account, each fund's portion of this pool is classified on the combined balance sheet as cash and cash equivalents; however, Oregon Short-Term Fund investments are disclosed below and classified by custodial credit risk for investments.

The Treasurer makes short-term and long-term investments, which are held separately by several of the State's funds. Other investments are made directly by state agencies rather than by the Treasurer, although only a few agencies are authorized to make such investments and then only for specific programs. The State Treasury's direct investments in short-term securities are limited by portfolio rules established by the Oregon Short-Term Fund Board and the Oregon Investment Council.

A separate financial report for the Oregon Short-Term Fund Board is prepared by the Treasurer in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External* Investment *Pools.* Copies of the report can be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896.

Participants' account balances in the Oregon Short-Term Fund are determined by the amount of participants' deposits, adjusted for withdrawals and distributed interest. Interest is calculated and accrued daily on each participant's account based on the ending account balance and a variable interest rate determined periodically by the Oregon State Treasury. The interest rate approximates the actual yield of the Oregon Short-Term Fund, exclusive of unrealized gains and losses.

Credit Risk

Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The District's policy, which adheres to state law, is to limit its investments to the following: issuers within Oregon must be rated "A" (bonds) or A-2/P-2 (commercial paper) or better by Standard & Poor's or Moody's Investors Service or any other national recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

NORTH GATEWAY URBAN RENEWAL DISTRICT Lebanon, Oregon

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Investments

As of June 30, 2016, the District had the following investments:

| | Percent of | | | | |
|---|------------|------------|----|----------|----------------|
| | Investment | | | | Credit Quality |
| | Portfolio | Maturities | Fa | ir Value | Rating |
| Oregon Local Government Investment Pool | 100% | - | \$ | 452,412 | Unrated |

Interest Rate Risk

In accordance with its investments policy, the District manages its exposure to declines in fair value of its investments by limiting investment maturity.

Concentration of Credit Risk

The District's policy for investing in individual issuers varies depending on the type of investments. U.S. Treasury and agency securities do not have restrictions regarding concentration with any one issuer.

Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District does not have a policy that limits the amount of investments that can be held by counterparties.

B. Long-Term Liabilities

1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year:

| | Interest | Original | Beginning | | | Ending | Due Within |
|--------------------------------|----------|--------------|------------|------------|------------|--------------|------------|
| | Rate | Amount | Balance | Additions | Reductions | Balance | One Year |
| Governmental activities | | | | | | | |
| Samaritan Health Services Note | 6.00% | \$ 1,025,239 | \$ 780,286 | \$ 897,321 | \$ 52,019 | \$ 1,625,588 | \$ 114,216 |

2. Samaritan Health Services Note Payable

The District signed the note payable in 2009 to finance the purchase of infrastructure additions in the District. The note calls for annual payments on February 14. The General Fund has been used to liquidate the note payable. Final maturity 2030, interest 6%, original issue amount \$1,025,239.

NORTH GATEWAY URBAN RENEWAL DISTRICT Lebanon, Oregon

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

3. Governmental Activity Future Maturities of Notes Payable

| Year Ending | | | | | |
|-------------|----|-----------|----|---------|-----------------|
| June 30 | I | Principal | I | nterest | Total |
| 2017 | \$ | 114,216 | \$ | 81,513 | \$ 195,729 |
| 2018 | | 120,161 | | 75,568 | 195,729 |
| 2019 | | 126,169 | | 69,561 | 195,730 |
| 2020 | | 132,477 | | 63,252 | 195,729 |
| 2021 | | 139,101 | | 56,628 | 195,729 |
| 2022-2026 | | 807,054 | | 171,593 | 978,647 |
| 2027 | | 186,410 | | 9,320 | 195,730 |
| Total | \$ | 1,625,588 | \$ | 527,435 | \$ 2,153,023 |

III. OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

B. Commitment

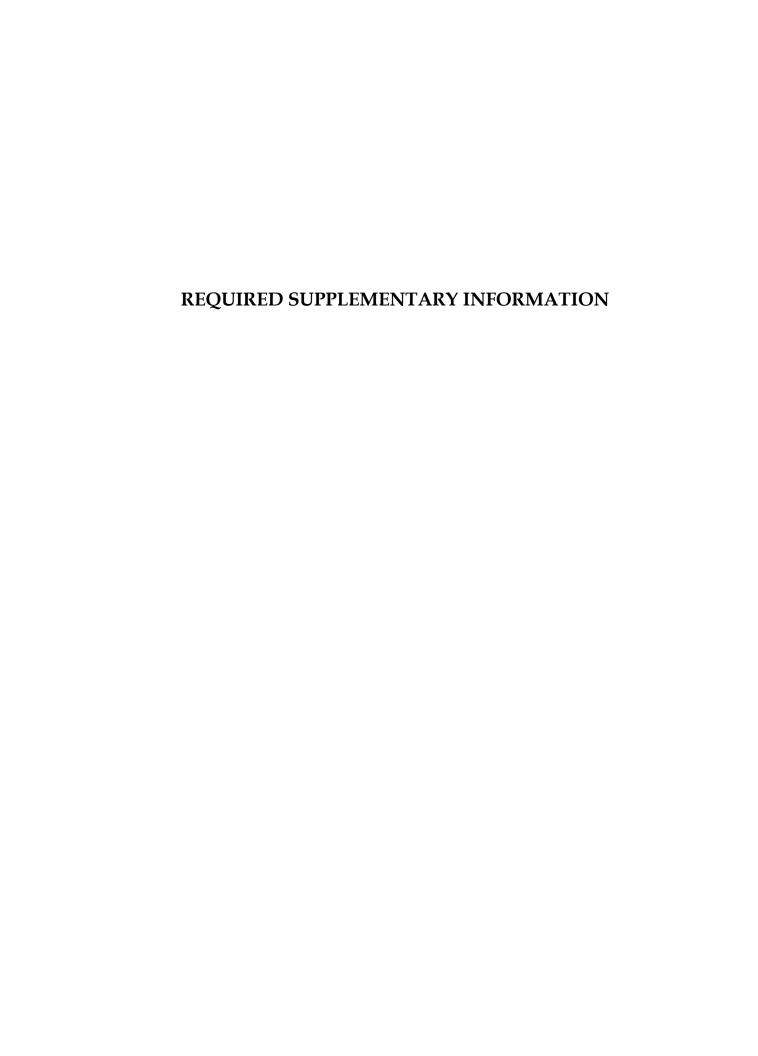
The District has entered into an agreement with Samaritan Health Services under which the District will repay amounts invested by Samaritan Health Services to improve or add infrastructure within the District. The total costs allowed to be repaid under the agreement are \$5,105,900. Improvements must be in place no later than 2029. Amounts invested by Samaritan Health Services are added to an existing loan agreement as described in Note III-B. As of June 30, 2016, \$1,025,239 had been invested under the agreement.

C. Related Party Payable

Amounts noted as system development charges payable are due to the City of Lebanon for the balance of SDCs within the District that outside constituents were not required to pay in cash as incentive to build within the area.

D. Subsequent Events

Management has evaluated subsequent events through February 22, 2017, which was the date that the financial statements were available to be issued.



NORTH GATEWAY URBAN RENEWAL DISTRICT Lebanon, Oregon

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

| | Original and | | Original and Variance with | | Actual | | | | | |
|------------------------------------|--------------|-----------|----------------------------|-------------|--------|-------------|----|-----------|----|-------------|
| | | Final | Fin | nal Budget | | Budget | | | | GAAP |
| | | Budget | Ov | er (Under) | | Basis | Ad | justments | | Basis |
| REVENUES | | | | | | | | | | |
| Property taxes | \$ | 359,000 | \$ | 205,498 | \$ | 564,498 | \$ | - | \$ | 564,498 |
| Miscellaneous | | 300 | | 2,268 | _ | 2,568 | | <u>-</u> | _ | 2,568 |
| Total revenues | | 359,300 | | 207,766 | | 567,066 | | - | | 567,066 |
| EXPENDITURES | | | | | | | | | | |
| Current | | | | | | | | | | |
| North Gateway urban renewal | | 527,300 | | 801,958 | | 1,329,258 | | (96,649) | | 1,232,609 |
| Debt service | | | | | | <u>-</u> | | 96,649 | | 96,649 |
| Total expenditures | | 527,300 | | 801,958 | _ | 1,329,258 | | <u>-</u> | | 1,329,258 |
| Excess (deficiency) of revenues | | | | | | | | | | |
| over (under) expenditures | | (168,000) | | (594,192) | | (762,192) | | - | | (762,192) |
| Fund balance (deficit) - beginning | | 168,000 | | (1,050,552) | | (882,552) | | | | (882,552) |
| Fund balance (deficit) - ending | \$ | - | \$ | (1,644,744) | \$ | (1,644,744) | \$ | _ | \$ | (1,644,744) |

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Directors North Gateway Urban Renewal District Lebanon, Oregon 97355

We have audited the basic financial statements of the North Gateway Urban Renewal District as of and for the year ended June 30, 2016, and have issued our report thereon dated February 22, 2017. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the North Gateway Urban Renewal District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as noted below:

1. The District expended funds in excess of the amounts appropriated, which is in violation of ORS 294.100. The urban renewal category of the General Fund was over-expended by \$801,958.

OAR 162-010-0230 Internal Control

In planning and performing our audit, we considered the North Gateway Urban Renewal District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Northwest Urban Renewal District's internal control over financial reporting. However, we noted certain matters that we have reported to management of the District in a separate letter dated February 22, 2017.

This report is intended solely for the information and use of the board of directors and management of the North Gateway Urban Renewal District and the Oregon Secretary of State, and is not intended to be, and should not be used by anyone other than these parties.

Accuity, LLC

February 22, 2017

ANNUAL FINANCIAL REPORT

June 30, 2016



DISTRICT OFFICIALS

June 30, 2016

MAYOR

Paul Aziz 312 E. Sherman Street Lebanon, Oregon 97355

CITY COUNCIL

Wayne Rieskamp 87 West Cedar Drive Lebanon, Oregon 97355

Bob Elliott, Council President 795 Binshadler Street Lebanon, Oregon 97355

Floyd Fisher 170 S. 2nd Street Lebanon, Oregon 97355

Jason Bolen 3426 Duck Place Lebanon, Oregon 97355

Rebecca Grizzle 333 E. Ash Street Lebanon, Oregon 97355

Robert Furlow 333 E. Ash Street Lebanon, Oregon 97355

CITY MANAGER

Gary Marks

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June 30, 2016

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INDEPENDENT AUDITOR'S REPORT

Board of Directors Northwest Urban Renewal District Lebanon, Oregon 97355

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, and the major fund of the Northwest Urban Renewal District, Lebanon, Oregon, a component unit of the City of Lebanon, Oregon as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and the each major fund of the Northwest Urban Renewal District, Lebanon, Oregon as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 8 and 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We do not express an opinion or provide any assurance on the management's discussion because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Northwest Urban Renewal District's basic financial statements. The schedule of property tax transactions is presented for purposes of additional analysis and is not a required part of the basic financial statements. The aforementioned information is the responsibility of management, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 22, 2017 on our tests of the District's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

By:

Kori L. Sarrett, CPA

Albany, Oregon February 22, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

INTRODUCTION

As management of the Northwest Urban Renewal District, Lebanon, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2016. It should be read in conjunction with the District's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- At June 30, 2016, total net position of the Northwest Urban Renewal District amounted to (\$3,200,962). The total amount represents net position restricted for Urban Renewal.
- The District's total net position decreased by \$1,174,226 during the current fiscal year.
- Overall expenditures were \$3,700,336, which exceeded total revenues of \$2,526,100 by \$1,174,226.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Northwest Urban Renewal District's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the District include general government, specifically urban renewal.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Fund Financial Statements

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the Northwest Urban Renewal District are governmental funds.

□ Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one individual governmental fund. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major governmental fund.

The Northwest Urban Renewal District adopts an annual appropriated budget for its fund. A budgetary comparison statement has been provided for the fund to demonstrate compliance with its budget.

The basic governmental fund financial statements can be found on pages 11 through 14 of this report.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 15 through 24 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes budgetary comparison information for the General Fund. This required supplementary information can be found on page 25 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. The District's liabilities exceeded assets by \$3,200,962 at the close of the most recent fiscal year.

District's Net position

At the end of the current fiscal year, the District reported negative balances in all categories of net position. The District's net position decreased by \$1,174,226 during the current fiscal year.

Condensed statement of net position information is shown below.

Condensed Statement of Net Position

| | Government | Governmental Activities | | |
|------------------------------|----------------|--------------------------------|--|--|
| | 2016 | 2015 | | |
| Assets | | | | |
| Current assets | \$ 1,094,945 | \$ 3,183,363 | | |
| Total assets | 1,094,945 | 3,183,363 | | |
| Liabilities | | | | |
| Current liabilities | 544,633 | 987,494 | | |
| Noncurrent liabilities | 3,751,274 | 4,222,605 | | |
| Total liabilities | 4,295,907 | 5,210,099 | | |
| Net position | | | | |
| Restricted for Urban Renewal | \$ (3,200,962) | \$ (2,026,736) | | |

District's Changes in Net position

The condensed statement of activities information shown on the following page explains changes in net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Changes in Net Position

| | Governmental Activities | | | |
|--------------------------------|--------------------------------|-------------|----|-------------|
| | | 2016 | | 2015 |
| General revenues | | | | |
| Property taxes - general | \$ | 1,867,439 | \$ | 1,871,831 |
| Property taxes - debt service | | 632,542 | | 638,703 |
| Investment income | | 26,129 | | 46,579 |
| Total general revenues | _ | 2,526,110 | | 2,557,113 |
| Total revenues | | 2,526,110 | | 2,557,113 |
| Program expenses | | | | |
| General Government | | 3,700,336 | | 2,336,578 |
| Total program expenses | | 3,700,336 | | 2,336,578 |
| Change in net position | | (1,174,226) | | 220,535 |
| Net position beginning of year | _ | (2,026,736) | | (2,247,271) |
| Net position - end of year | \$ | (3,200,962) | \$ | (2,026,736) |

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Fund

The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the District's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's governmental fund reported fund balance of \$850,357, a decrease of \$1,639,110 from the prior year.

BUDGETARY HIGHLIGHTS

Budget amounts shown in the financial statements reflect the original budget amounts and one approved appropriation change.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

DEBT ADMINISTRATION

Long-Term Liabilities

At the end of the current fiscal year, the District had total debt outstanding of \$4,222,605. This amount is comprised of general obligation bonds, and a note payable. The District's total debt decreased by \$450,511 during the current fiscal year.

Additional information on the District's long-term debt can be found in Note III-B on pages 23 through 24 of this report.

KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE

At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could affect its future financial health:

• Property tax revenue has increased over the prior year. It is hoped for and anticipated that with economic growth this trend will continue.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of District's finances for all those with an interest. Questions concerning any of the information provided in this report or request for additional information should be addressed to Finance Manager, City of Lebanon, 925 S. Main Street, Lebanon, Oregon 97355.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

June 30, 2016

| | Governmental Activities |
|---|----------------------------|
| ASSETS | |
| Current assets | |
| Cash and investments | \$ 824,827 |
| Accounts receivable | 12,584 |
| Property taxes receivable | 257,154 |
| Special assessments receivable | 380 |
| Total assets | 1,094,945 |
| LIABILITIES | |
| Current liabilities | |
| Accrued interest | 73,302 |
| Long-term liabilities, current portion | 471,331 |
| Total current liabilities | 544,633 |
| Noncurrent liabilities | |
| Long-term liabilities, less current portion | 3,751,274 |
| Total liabilities | 4,295,907 |
| NET POSITION | |
| Restricted for Urban Renewal | \$ (3,200,962) |

STATEMENT OF ACTIVITIES

| | | | Program Revenues | 3 | Net (Expense) Revenue and Changes in Net Position | |
|---|-------------------|-------------------------|--------------------------|--------------------------|---|--|
| | | | Operating | Capital | C 1 . 1 | |
| Functions/Programs | Expenses | Charges for Services | Grants and Contributions | Grants and Contributions | Governmental Activities | |
| Governmental activities General Government | \$ 3,700,336 | <u>\$</u> | <u>\$</u> | <u>\$ -</u> | (3,700,336) | |
| | General revenue | s | | | | |
| | 1,867,439 | | | | | |
| | | 632,542 | | | | |
| | Investment inc | ome | | | 26,129 | |
| | Total general | l revenues | | | 2,526,110 | |
| | (1,174,226) | | | | | |
| | Net position - be | ginning | | | (2,026,736) | |
| Net position - ending | | | | | | |

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2016

| | General Fund |
|---|-----------------|
| ASSETS | |
| Cash and investments | \$ 824,827 |
| Accounts receivable | 12,584 |
| Property taxes receivable | 257,154 |
| Loans receivable | 380 |
| Total assets | \$ 1,094,945 |
| LIABILITIES, DEFERRED INFLOWS OF | |
| RESOURCES, AND FUND BALANCES | |
| Liabilities | \$ _ |
| Deferred inflows of resources | |
| Unavailable revenue - property taxes | 244,588 |
| Fund balances | |
| Restricted for urban renewal | 850,357 |
| Total liabilities, deferred inflows of resources, and fund balances | \$ 1,094,945 |

The accompanying notes are an integral part of these financial statements.

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

| Total fund balances | | \$ | 850,357 |
|---|--|----------|-------------|
| Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 30 days of the end of the year are not considered available to pay for current year operations and are therefore not reported as revenue in the governmental funds. | | | 244,588 |
| Long-term liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather, is recognized as an expenditure when due. These liabilities consist of: Accrued interest payable Bonds payable Notes payable | (73,302) (1,450,000) (2,772,605) | | (4,295,907) |
| Net position of governmental activities | | <u> </u> | (3,200,962) |
| 14ct position of governmental activities | | Ψ | (3,200,902) |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

| | General Fund | | | |
|---|-----------------|---|--|--|
| REVENUES | | - | | |
| Property taxes | \$ 2,489,246 | | | |
| Investment earnings | 26,129 | | | |
| Total revenues | 2,515,375 | | | |
| EXPENDITURES | | | | |
| Current | | | | |
| General government - urban renewal | 1,143,654 | | | |
| Debt service | 632,542 | | | |
| Capital outlay | 2,378,289 | | | |
| Total expenditures | 4,154,485 | | | |
| Excess (deficiency) of revenues over expenditures | (1,639,110) |) | | |
| Fund balances - beginning | 2,489,467 | | | |
| Fund balances - ending | \$ 850,357 | | | |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

| Net change in fund balances | | \$ (1,639,110) |
|--|---------|-------------------|
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. | | |
| Debt principal paid | 450,511 | |
| Accrued interest payable | 3,638 | 454,149 |
| Property taxes that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. On the | | |
| statement of activities, property taxes are recognized as revenue when levied. | | 10,735 |
| Change in net position | | \$ (1,174,226) |

NOTES TO BASIC FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statements of activities) report information on all of the activities of the District.

B. Reporting Entity

In 1989, the City of Lebanon established the Northwest Urban Renewal District. The purpose of the District is to provide for the development of infrastructure to serve industrially zoned property within the District boundaries. The area is located west of Highway 20 and north of Highway 34. The Northwest Urban Renewal District, Lebanon, Oregon is governed by a seven member board of directors that are the City's mayor and six city council members. The District is included as a blended component unit in the City of Lebanon's financial statements as a special revenue fund.

C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental fuds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental fund:

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the District except for those required to be accounted for in another fund. The primary source of revenue is property taxes.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measureable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measureable and available only when cash is received by the government.

F. Budgetary Information

The District budgets all funds in accordance with the requirements of state law. An annual appropriated budget is adopted for the general fund. All funds are budgeted on the modified accrual basis of accounting.

The District begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of directors by resolution prior to the beginning of the District's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Appropriations are made at the department/functional level. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the board of directors. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of directors. During the year, there were no supplemental budgets. The District does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts and one approved appropriation change.

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of one year or less from the date of acquisition.

2. Investments

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

3. Accounts and Loans Receivable

Accounts receivable represent balances due from the Enterprise Fund of the City of Lebanon for debt amounts paid on their behalf. Loans receivable represent assessment for property improvements. Assessment are recognized at the time the property owners are assessed, interest is accrued when due. Management has determined that no allowance for doubtful accounts is necessary.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will therefore not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will therefore not be recognized as an inflow of resources (revenue) until that time. The District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental fund reports unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

5. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds-outstanding method, which does not differ significantly from the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums, discounts, and bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

7. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

8. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Restricted fund balance are amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The board of directors is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for the specific purposes but do not meet the criteria to be classified as committed. The board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

H. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

2. Property Taxes

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15. Uncollected property taxes are shown as assets in the governmental funds. Property taxes collected within approximately 60 days of fiscal year-end are recognized as revenue, while the remaining are recorded as deferred inflows of resources because they are not deemed available to finance operations of the current period.

I. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. Deposits and Investments

The Northwest Urban Renewal District maintains its cash balance as a part of the City of Lebanon's pooled cash. Each fund type's portion of this pool is displayed on the fund financial statements as cash and investments. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

is determined at the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale.

The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the District's position in the LGIP is the same as the value of the pool shares.

Because the pool operates as a demand deposit account, each fund's portion of this pool is classified on the combined balance sheet as cash and cash equivalents; however, Oregon Short-Term Fund investments are disclosed below and classified by custodial credit risk for investments.

The Treasurer makes short-term and long-term investments, which are held separately by several of the State's funds. Other investments are made directly by state agencies rather than by the Treasurer, although only a few agencies are authorized to make such investments and then only for specific programs. The State Treasury's direct investments in short-term securities are limited by portfolio rules established by the Oregon Short-Term Fund Board and the Oregon Investment Council.

A separate financial report for the Oregon Short-Term Fund Board is prepared by the Treasurer in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External* Investment *Pools*. Copies of the report can be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896. Participants' account balances in the Oregon Short-Term Fund are determined by the amount of participants' deposits, adjusted for withdrawals and distributed interest. Interest is calculated and accrued daily on each participant's account based on the ending account balance and a variable interest rate determined periodically by the Oregon State Treasury. The interest rate approximates the actual yield of the Oregon Short-Term Fund, exclusive of unrealized gains and losses.

Credit Risk

Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The District's policy, which adheres to state law, is to limit its investments to the following: issuers within Oregon must be rated "A" (bonds) or A-2/P-2 (commercial paper) or better by Standard & Poor's or Moody's Investors Service or any other national recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

Investments

As of June 30, 2016, the District had the following investments:

| | Percent of | | | | |
|---|------------|------------|----|----------|----------------|
| | Investment | | | | Credit Quality |
| | Portfolio | Maturities | Fa | ir Value | Rating |
| Oregon Local Government Investment Pool | 100% | - | \$ | 824,827 | Unrated |

Interest Rate Risk

In accordance with its investments policy, the District manages its exposure to declines in fair value of its investments by limiting investment maturity.

Concentration of Credit Risk

The District's policy for investing in individual issuers varies depending on the type of investments. U.S. Treasury and agency securities do not have restrictions regarding concentration with any one issuer.

Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District does not have a policy that limits the amount of investments that can be held by counterparties.

B. Long-Term Liabilities

1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year:

| | Interest Rate | Original Amount |] | Beginning Balance | Α | Additions | Re | eductions | Ending Balance | ie Within One Year |
|---|--------------------|------------------------------|----|------------------------|----|-----------|----|--------------------|------------------------------|--------------------------|
| 2010 Refunding Bonds Special Public Works Fund | 2-3.5% 4-4.375% | \$ 3,310,000 3,677,462 | \$ | 1,780,000 2,893,116 | | - - | \$ | 330,000 120,511 | \$ 1,450,000 2,772,605 | \$ 345,000 126,331 |
| Total long-term liabilities | | \$ 6,987,462 | \$ | 4,673,116 | \$ | | \$ | 450,511 | \$ 4,222,605 | \$ 471,331 |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

2. Northwest Urban Renewal District 2010 General Obligation Refunding Bonds

On November 2, 2010, the District issued general obligation bonds of \$3,310,000 (par value) with interest rates of 2% to 3.5% to advance refund the portion of the Series 2000 general obligation bonds maturing December 1, 2010, with interest rates of 5.75% to 6%, and a par value of \$3,420,000. All defeased bonds have been paid in full. As a result of the advance refunding, the District reduced its total debt service requirements by \$658,966, which resulted in an economic gain (difference between present value of the debt service payments on the old and new debt) of \$431,283. Interest is variable over a fixed schedule, set out at the issuance date. The bonds are payable on June 1 and December 1 of each year. The NW Urban Renewal District Fund has been used to liquidate the debt. Loan #LebanonUR10, final maturity 2020.

3. Governmental Activity Note Payable - NW Urban Renewal District Special Public Works Fund

The District signed the note payable on May 1, 2007. The funds were used for urban renewal projects. Interest rates increase in accordance with the original debt agreements. Interest is due annually on December 1. The NW Urban Renewal District Fund has been used to liquidate the note payable. Loan #B05003, final maturity 2031, interest 4%-4.375%, original issue amount \$3,677,462.

4. Governmental Activity Future Maturities of Bonds Payable

| Year Ending | | Bonds | | | | | | | |
|-------------|----|-----------|----|---------|----|-----------|--|--|--|
| June 30 | F | Principal | | nterest | | Total | | | |
| 2017 | \$ | 345,000 | \$ | 48,590 | \$ | 393,590 | | | |
| 2018 | | 355,000 | | 36,516 | | 391,516 | | | |
| 2019 | | 370,000 | | 25,510 | | 395,510 | | | |
| 2020 | | 380,000 | | 13,300 | _ | 393,300 | | | |
| Total | \$ | 1,450,000 | \$ | 123,916 | \$ | 1,573,916 | | | |

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2016

5. Governmental Activity Future Maturities of Notes Payable

| Year Ending | Notes | | | | | | | |
|-------------|-----------|-----------|----|-----------|-------|-----------|--|--|
| June 30 | Principal | | | Interest | Total | | | |
| 2017 | \$ | 126,331 | \$ | 118,720 | \$ | 245,051 | | |
| 2018 | | 132,184 | | 113,667 | | 245,851 | | |
| 2019 | | 133,072 | | 108,380 | | 241,452 | | |
| 2020 | 138,994 | | | 103,057 | | 242,051 | | |
| 2021 | | 144,984 | | 97,323 | | 242,307 | | |
| 2022-2026 | | 831,778 | | 388,351 | | 1,220,129 | | |
| 2027-2031 | | 1,030,438 | | 190,551 | | 1,220,989 | | |
| 2032 | | 234,824 | | 10,274 | | 245,098 | | |
| Total | \$ | 2,772,605 | \$ | 1,130,323 | \$ | 3,902,928 | | |

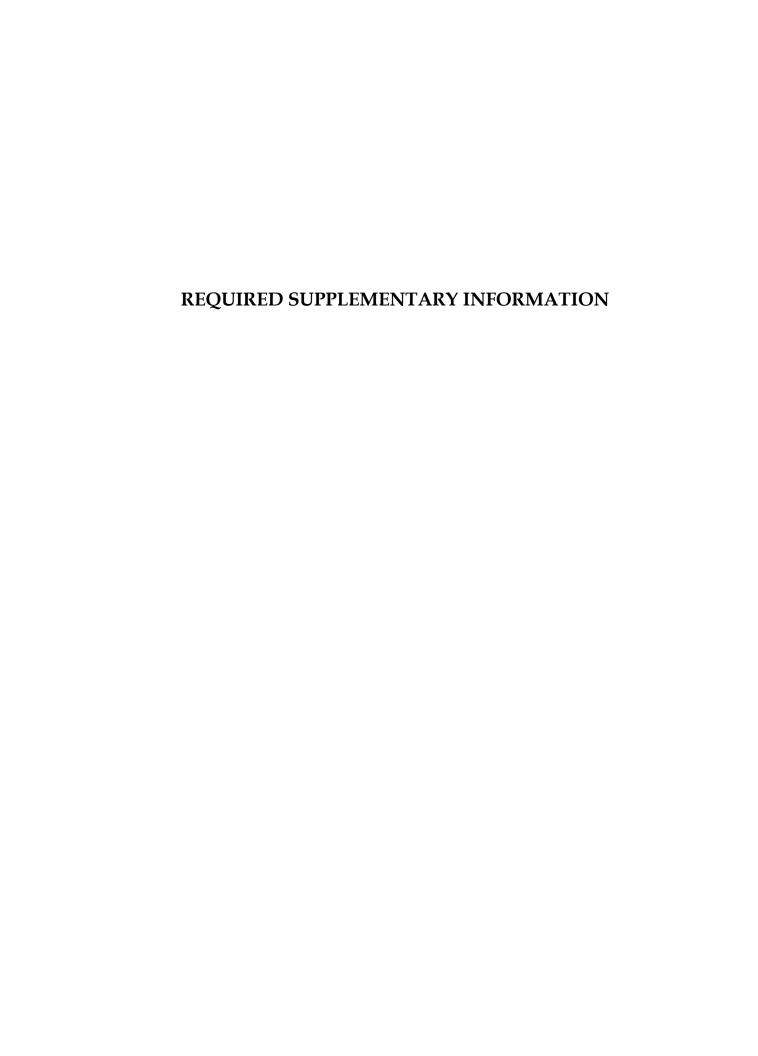
IV. OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

B. Subsequent Events

Management has evaluated subsequent events through February 22, 2017, which was the date that the financial statements were available to be issued.



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

| | Original and | Variance with | Actual | | | | | | |
|-----------------------------------|--------------|---------------------|--------------|--------------|--------------|--|--|--|--|
| | Final | Final Budget | Budget | | GAAP | | | | |
| | Budget | Budget Over (Under) | | Adjustments | Basis | | | | |
| REVENUES | | | | | | | | | |
| Property taxes | \$ 2,447,890 | \$ 58,165 | \$ 2,506,055 | \$ - | \$ 2,506,055 | | | | |
| Miscellaneous | 5,000 | 4,320 | 9,320 | | 9,320 | | | | |
| Total revenues | 2,452,890 | 62,485 | 2,515,375 | - | 2,515,375 | | | | |
| EXPENDITURES | | | | | | | | | |
| Current | | | | | | | | | |
| NW Lebanon urban renewal district | 4,570,348 | (1,048,405) | 3,521,943 | (2,378,289) | 1,143,654 | | | | |
| NW Lebanon urban renewal bonds | 632,542 | - | 632,542 | (632,542) | - | | | | |
| Capital outlay | - | - | - | 2,378,289 | 2,378,289 | | | | |
| Debt service | | _ _ | | 632,542 | 632,542 | | | | |
| Total expenditures | 5,202,890 | (1,048,405) | 4,154,485 | | 4,154,485 | | | | |
| Excess (deficiency) of revenues | | | | | | | | | |
| over (under) expenditures | (2,750,000) | 1,110,890 | (1,639,110) | - | (1,639,110) | | | | |
| Fund balance - beginning | 2,750,000 | (260,533) | 2,489,467 | _ | 2,489,467 | | | | |
| Fund balance - ending | \$ - | \$ 850,357 | \$ 850,357 | \$ - | \$ 850,357 | | | | |

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Directors Northwest Urban Renewal District Lebanon, Oregon 97355

We have audited the basic financial statements of the Northwest Urban Renewal District as of and for the year ended June 30, 2016, and have issued our report thereon dated February 22, 2017. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the Northwest Urban Renewal District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

OAR 162-010-0230 Internal Control

In planning and performing our audit, we considered the Northwest Urban Renewal District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Northwest Urban Renewal District's internal control over financial reporting. However, we noted certain matters that we have reported to management of the District in a separate letter dated December 28, 2016.

This report is intended solely for the information and use of the board of directors and management of the Northwest Urban Renewal District and the Oregon Secretary of State, and is not intended to be, and should not be used by anyone other than these parties.

Accuity, LLC

February 22, 2017